New Issue Date of Sale:

#### **Official Statement**

In the opinion of Dorsey & Whitney LLP, Bond Counsel, according to present laws, rulings and decisions and assuming the accuracy of certain representations and compliance with certain covenants, the interest on the Bonds (i) is excluded from gross income for federal income tax purposes under Section 103 of the Internal Revenue Code of 1986 (the "Code") and (ii) is not an item of tax preference for purposes of the federal alternative minimum tax imposed on noncorporate taxpayers by Section 55 of the Code. Interest on the Bonds may, however, be taken into account in determining adjusted financial statement income for purposes of the federal alternative minimum tax imposed on applicable corporations (as defined in Section 59(k) of the Code) for tax years beginning after December 31, 2022. In the opinion of Bond Counsel, the Bonds are "qualified tax-exempt obligations" within the meaning of Section 265(b)(3) of the Code. See "TAX EXEMPTION AND RELATED TAX MATTERS" herein.

# \$1,400,000\*

# CITY OF GILBERT

Story County, Iowa

# **General Obligation Corporate Purpose Bonds, Series 2023**

**Dated Date of Delivery** 

**Book-Entry** 

**Bank Qualified** 

Due Serially June 1, 2025 - 2033

The \$1,400,000\* General Obligation Corporate Purpose Bonds, Series 2023 (the "Bonds") are being issued by the City of Gilbert, Story County, Iowa (the "City" or the "Issuer"). Interest is payable semiannually on June 1 and December 1 of each year, commencing June 1, 2024. Interest is calculated based on a 360-day year of twelve 30-day months. The Bonds will be issued using a book-entry system. The Depository Trust Company ("DTC"), New York, New York, will act as securities depository for the Bonds. The ownership of one fully registered Bond for each maturity will be registered in the name of Cede & Co., as nominee for DTC and no physical delivery of Bonds will be made to purchasers. The Bonds will mature on June 1 in the following years and amounts.

# AMOUNTS\*, MATURITIES, INTEREST RATES, PRICES OR YIELDS AND CUSIP NUMBERS

Principal	Due	Interest	Price or	CUSIP	Principal	Due	Interest	Price or	CUSIP
Amount*	<u>June 1</u>	Rate	Yield	Number(1)	Amount*	<u>June 1</u>	Rate	Yield	Number(1)
\$130,000	2025	%	%		\$160,000	2030	%	%	
135,000	2026	%	%		170,000	2031	%	%	
140,000	2027	%	%		175,000	2032	%	%	
150,000	2028	%	%		185,000	2033	%	%	
155,000	2029	%	%						

Any consecutive maturities may be aggregated into term bonds at the option of the bidder, in which case the mandatory redemption provisions shall be on the same schedule as above.

#### **OPTIONAL REDEMPTION**

Bonds due June 1, 2025 - 2030, inclusive, are not subject to optional redemption. Bonds due June 1, 2031 - 2033, inclusive, are callable in whole or in part on any date on or after June 1, 2030, at a price of par and accrued interest. If less than all the Bonds are called, they shall be redeemed in such principal amounts and from such maturities as determined by the City and within any maturity by lot. See **"OPTIONAL REDEMPTION"** herein.

#### PURPOSE, LEGALITY AND SECURITY

The proceeds of the Bonds are expected to be used to: (i) pay the costs of constructing street, sidewalk, storm water drainage, water system and sanitary sewer system improvements, (ii) acquiring and installing street lighting, signage and signalization improvements, and (iii) pay the costs of issuing the Bonds.

In the opinion of Dorsey & Whitney LLP, Des Moines, Iowa, the Bonds are valid and binding general obligations of the City, and all taxable property within the boundaries of the City is subject to the levy of taxes to pay the principal of and interest on the Bonds without constitutional or statutory limitation as to rate or amount. The City will furnish the written approving opinion of Bond Counsel, Dorsey & Whitney LLP, Des Moines, Iowa, evidencing legality of the Bonds and that the interest thereon is exempt from federal income taxes as and to the extent discussed under the heading "TAX EXEMPTION AND RELATED CONSIDERATIONS" herein.

The City intends to designate the Bonds as "qualified tax-exempt obligations" pursuant to the small issuer exception provided by Section 265(b)(3) of the Internal Revenue Code of 1986.

This Official Statement is dated August 8, 2023, and has been prepared under the authority of the City. An electronic copy of this Official Statement is available from the <u>www.speerfinancial.com</u> web site under "Official Statement Sales Calendar". Additional copies may be obtained from Sonia Arellano Sundberg, City Clerk, City of Gilbert, 105 S.E. 2<sup>nd</sup> Street, P.O. Box 29, Gilbert, Iowa, 50105, or from the Registered Municipal Advisors to the City.



\*Subject to principal adjustment in accordance with the Official Terms of Offering.

(1) CUSIP numbers appearing in this Official Statement have been provided by the CUSIP Service Bureau, which is managed on behalf of the American Bankers Association by S&P Capital IQ, a part of McGraw Hill Financial Inc. The City is not responsible for the selection of CUSIP numbers and makes no representation as to their correctness on the Bonds or as set forth on the cover of this Official Statement.

For purposes of compliance with Rule 15c2-12 of the Securities and Exchange Commission, this document, as the same may be supplemented or corrected by the City from time to time (collectively, the "Official Statement"), may be treated as an Official Statement with respect to the Bonds described herein that is deemed near final as of the date hereof (or the date of any such supplement or correction) by the City.

The Official Statement, when further supplemented by an addendum or addenda specifying the maturity dates, principal amounts and interest rates of the Bonds, together with any other information required by law or deemed appropriate by the City, shall constitute a "Final Official Statement" of the City with respect to the Bonds, as that term is defined in Rule 15c2-12. Any such addendum or addenda shall, on and after the date thereof, be fully incorporated herein and made a part hereof by reference. Alternatively, such final terms of the Bonds and other information may be included in a separate document entitled "Final Official Statement" rather than through supplementing the Official Statement by an addendum or addenda.

No dealer, broker, salesman or other person has been authorized by the City to give any information or to make any representations with respect to the Bonds other than as contained in the Official Statement or the Final Official Statement and, if given or made, such other information or representations must not be relied upon as having been authorized by the City. Certain information contained in the Official Statement and the Final Official Statement may have been obtained from sources other than records of the City and, while believed to be reliable, is not guaranteed as to completeness. THE INFORMATION AND EXPRESSIONS OF OPINION IN THE OFFICIAL STATEMENT AND THE FINAL OFFICIAL STATEMENT ARE SUBJECT TO CHANGE, AND NEITHER THE DELIVERY OF THE OFFICIAL STATEMENT OR THE FINAL OFFICIAL STATEMENT NOR ANY SALE MADE UNDER EITHER SUCH DOCUMENT SHALL CREATE ANY IMPLICATION THAT THERE HAS BEEN NO CHANGE IN THE AFFAIRS OF THE CITY SINCE THE RESPECTIVE DATES THEREOF.

References herein to laws, rules, regulations, ordinances, resolutions, agreements, reports and other documents do not purport to be comprehensive or definitive. All references to such documents are qualified in their entirety by reference to the particular document, the full text of which may contain qualifications of and exceptions to statements made herein. Where full texts have not been included as appendices to the Official Statement or the Final Official Statement, they will be furnished on request. This Official Statement does not constitute an offer to sell, or solicitation of an offer to buy, any securities to any person in any jurisdiction where such offer or solicitation of such offer would be unlawful.

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# **BOND ISSUE SUMMARY**

This Bond Issue Summary is expressly qualified by the entire Official Statement, including the Official Terms of Offering and the Official Bid Form, which are provided for the convenience of potential investors and should be reviewed in their entirety by potential investors.

Issuer:	City of Gilbert, Story County, Iowa.
Issue:	\$1,400,000* General Obligation Corporate Purpose Bonds, Series 2023.
Dated Date:	Date of delivery (expected to be on or about September 26, 2023).
Interest Due:	Each June 1 and December 1, commencing June 1, 2024.
Principal Due:	Serially each June 1, commencing June 1, 2025 through 2033, as detailed on the cover page of this Official Statement.
<b>Optional Redemption:</b>	Bonds maturing on or after June 1, 2031, are callable at the option of the City on any date on or after June 1, 2030, at a price of par plus accrued interest. See <b>"OPTIONAL REDEMPTION"</b> herein.
Authorization:	The Bonds are being issued pursuant to authority established in Code of Iowa, 2023 as amended, Chapter 384 (the "Act"), and all laws amendatory thereof and supplementary thereto, and in conformity with a resolution (the "Resolution" or the "Bond Resolution") of the City duly passed and approved.
Security:	The Bonds are valid and binding general obligations of the City, and all taxable property within the boundaries of the City is subject to the levy of taxes to pay the principal of and interest on the Bonds without constitutional or statutory limitation as to rate or amount.
No Investment Rating:	The City does not intend to apply for an investment rating on the Bonds.
Purpose:	The proceeds of the Bonds will be used to: (i) pay the costs of constructing street, sidewalk, storm water drainage, water system and sanitary sewer system improvements, (ii) acquiring and installing street lighting, signage and signalization improvements, and (iii) pay the costs of issuing the Bonds.
Tax Exemption:	Dorsey & Whitney LLP, Des Moines, Iowa, will provide an opinion as to the tax exemption of the Bonds as discussed under <b>"TAX EXEMPTION AND RELATED TAX MATTERS"</b> in this Official Statement.
Bank Qualified:	The City intends to designate the Bonds as "qualified tax-exempt obligations".
Bond Registrar/Paying Agent:	UMB Bank, n.a., West Des Moines, Iowa (the "Registrar").
Delivery:	The Bonds are expected to be delivered on or about September 26, 2023.
Book-Entry Form:	The Bonds will be registered in the name of Cede & Co. as nominee for The Depository Trust Company ("DTC"), New York, New York. DTC will act as securities depository of the Bonds. See <b>APPENDIX B</b> herein.
Denomination:	\$5,000 or integral multiples thereof.
Municipal Advisor:	Speer Financial, Inc., Waterloo, Iowa and Chicago, Illinois.
*Subject to change.	

<sup>\*</sup>Subject to change.

# CITY OF GILBERT Story County, Iowa

Jonathan Popp Mayor

#### **Council Members**

Shaon Anderson

Stephen Mahoney

Jamie Miller

Frank Rydl

Tera Sitzmann

Officials

Sonia Arellano Sundberg City Clerk/Treasurer Franklin Feilmeyer, Esq. *City Attorney* 

# SECURITY AND SOURCE OF PAYMENT

Pursuant to the Resolution and the Act, the Bonds and the interest thereon are general obligations of the City, and all taxable property within the corporate boundaries of the City is subject to the levy of taxes to pay the principal of and interest on the Bonds without constitutional or statutory limitation as to rate or amount.

Section 76.2 of the Code of Iowa, 2023, as amended (the "Iowa Code"), provides that when an Iowa political subdivision issues general obligation bonds, the governing authority of such political subdivision shall, by resolution adopted before issuing the bonds, provide for the assessment of an annual levy upon all the taxable property in the political subdivision sufficient to pay the interest and principal of the bonds. A certified copy of this resolution shall be filed with the County Auditor in which the Issuer is located, giving rise to a duty of the County Auditor to annually enter this levy for collection from the taxable property within the boundaries of the Issuer, until funds are realized to pay the bonds in full.

For the purpose of providing for the levy and collection of a direct annual tax sufficient to pay the principal of and interest on the Bonds as the same become due, the Resolution provides for the levy of a tax sufficient for that purpose on all the taxable property in the Issuer in each of the years while the Bonds are outstanding. The Issuer shall file a certified copy of the Resolution with the County Auditor, pursuant to which the County Auditor is instructed to enter for collection and assess the tax authorized. When annually entering such taxes for collection, the County Auditor shall include the same as a part of the tax levy for Debt Service Fund purposes of the Issuer and when collected, the proceeds of the taxes shall be converted into the Debt Service Fund of the Issuer and set aside therein as a special account to be used solely and only for the payment of the principal of and interest on the Bonds and for no other purpose whatsoever.

Pursuant to the provisions of Section 76.4 of the Iowa Code, each year while the Bonds remain outstanding and unpaid, any funds of the Issuer which may lawfully be applied for such purpose, may be appropriated, budgeted and, if received, used for the payment of the principal of and interest on the Bonds as the same become due, and if so appropriated, the taxes for any given fiscal year as provided for in the Resolution, shall be reduced by the amount of such alternate funds as have been appropriated for said purpose and evidenced in the Issuer's budget.

# **CERTAIN BONDHOLDERS' RISKS**

An investment in the Bonds involves an element of risk. In order to identify risk factors and make an informed investment decision, potential investors should be thoroughly familiar with this entire Official Statement (including the appendices hereto) in order to make a judgement as to whether the Bonds are an appropriate investment.

# **Changes in Property Taxation**

From time to time the Iowa General Assembly has altered the method of property taxation and could do so again. Any alteration in property taxation structure could affect property tax revenues available to pay the Bonds.

Historically, the Iowa General Assembly has applied changes in property taxation structure on a prospective basis; however, there is no assurance that future changes in property taxation structure by the Iowa General Assembly will not be retroactive. It is impossible to predict the outcome of future property tax changes by the Iowa General Assembly or their potential impact on the Bonds and the security for the Bonds.

# Matters Relating to Enforceability of Agreements

Bondholders shall have and possess all the rights of action and remedies afforded by the common law, the Constitution and statutes of the State of Iowa and of the United States of America for the enforcement of payment of the Bonds, including, but not limited to, the right to a proceeding in law or in equity by suit, action or mandamus to enforce and compel performance of the duties required by Iowa law and the Resolution.

The practical realization of any rights upon any default will depend upon the exercise of various remedies specified in the Resolution or the Loan Agreement. The remedies available to the Bondholders upon an event of default under the Resolution or the Loan Agreement, in certain respects, may require judicial action, which is often subject to discretion and delay. Under existing law, including specifically the federal bankruptcy code, certain of the remedies specified in the Loan Agreement or the Resolution may not be readily available or may be limited. A court may decide not to order the specific performance of the covenants contained in these documents. The legal opinions to be delivered concurrently with the delivery of the Bonds will be qualified as to the enforceability of the various legal instruments by limitations imposed by general principles of equity and public policy and by bankruptcy, reorganization, insolvency or other similar laws affecting the rights of creditors generally.

No representation is made, and no assurance is given, that the enforcement of any remedies will result in sufficient funds to pay all amounts due under the Resolution or the Loan Agreement, including principal of and interest on the Bonds.

# **Secondary Market**

There can be no guarantee that there will be a secondary market for the Bonds or, if a secondary market exists, that such Bonds can be sold for any particular price. Occasionally, because of general market conditions or because of adverse history of economic prospects connected with a particular issue, secondary marketing practices in connection with a particular bond or note issue are suspended or terminated. Additionally, prices of bond or note issues for which a market is being made will depend upon then prevailing circumstances. Such prices could be substantially different from the original purchase price of the Bonds.

EACH PROSPECTIVE PURCHASER IS RESPONSIBLE FOR ASSESSING THE MERITS AND RISKS OF AN INVESTMENT IN THE BONDS AND MUST BE ABLE TO BEAR THE ECONOMIC RISK OF SUCH INVESTMENT. THE SECONDARY MARKET FOR THE BONDS, IF ANY, COULD BE LIMITED.

# **No Investment Rating**

The City does not intend to apply for an investment rating on the Bonds.

# **Redemption Prior to Maturity**

In considering whether to make an investment in the Bonds, it should be noted the Bonds are subject to optional redemption, as outlined herein, without Bondholder discretion or consent. See "**OPTIONAL REDEMPTION**" herein.

# **Forward-Looking Statements**

This Official Statement contains statements relating to future results that are "forward-looking statements" as defined in the Private Securities Litigation Reform Act of 1995. When used in this Official Statement, the words "estimate," "forecast," "intend," "expect" and similar expressions identify forward-looking statements. Any forward-looking statement is subject to uncertainty. Accordingly, such statements are subject to risks that could cause actual results to differ, possibly materially, from those contemplated in such forward-looking statements. Inevitably, some assumptions used to develop forward-looking statements will not be realized or unanticipated events and circumstances may occur. Therefore, investors should be aware that there are likely to be differences between forward-looking statements and the actual results. These differences could be material and could impact the availability of funds of the City to pay debt service when due on the Bonds.

# Tax Matters, Bank Qualification and Loss of Tax Exemption

As discussed under the heading "TAX EXEMPTION AND RELATED TAX MATTERS"] herein, the interest on the Bonds could become includable in gross income for purposes of federal income taxation retroactive to the date of delivery of the Bonds, as a result of acts or omissions of the City in violation of its covenants in the Resolution. Should such an event of taxability occur, the Bonds would not be subject to a special redemption and would remain outstanding until maturity or until redeemed under the redemption provisions contained in the Bonds, and there is no provision for an adjustment of the interest rate on the Bonds.

The City intends to designate the Bonds as "qualified tax-exempt obligations" under the exception provided in Section 265(b)(3) of the Internal Revenue Code of 1986, as amended (the "Code"). The City has further covenanted to comply with certain other requirements, which affords banks and certain other financial institutions more favorable treatment of their deduction for interest expense than would otherwise be allowed under Section 265(b)(2) of the Code. Actions, or inactions, by the City in violation of its covenants could affect the designation, which could also affect the pricing and marketability of the Bonds.

The City will designate the Bonds as "qualified tax-exempt obligations" under the exception provided in Section 265(b)(3) of the Internal Revenue Code of 1986, as amended (the "Code"), and has further covenanted to comply with certain other requirements, which affords banks and certain other financial institutions more favorable treatment of their deduction for interest expense than would otherwise be allowed under Section 265(b)(2) of the Code. However, the City's failure to comply with such covenants could cause the Bonds not to be "qualified tax-exempt obligations" and banks and certain other financial institutions would not receive more favorable treatment of their deduction for interest expense than would otherwise be allowed under Section 265(b)(2) of the Code.

It is possible that actions of the City after the closing of the Bonds will alter the tax exempt status of the Bonds, and, in the extreme, remove the tax exempt status from the Bonds. In that instance, the Bonds are not subject to mandatory prepayment, and the interest rate on the Bonds does not increase or otherwise reset. A determination of taxability on the Bonds, after closing of the Bonds, could materially adversely affect the value and marketability of the Bonds.

# **DTC-Beneficial Owners**

Beneficial Owners of the Bonds may experience some delay in the receipt of distributions of principal of and interest on the Bonds since such distributions will be forwarded by the Paying Agent to DTC and DTC will credit such distributions to the accounts of the Participants which will thereafter credit them to the accounts of the Beneficial Owner either directly or indirectly through Indirect Participants. Neither the City nor the Paying Agent will have any responsibility or obligation to assure that any such notice or payment is forwarded by DTC to any Participants or by any Participant to any Beneficial Owner.

In addition, since transactions in the Bonds can be effected only through DTC Participants, Indirect Participants and certain banks, the ability of a Beneficial Owner to pledge the Bonds to persons or entities that do not participate in the DTC system, or otherwise to take actions in respect of such Bonds, may be limited due to lack of a physical certificate. Beneficial Owners will be permitted to exercise the rights of registered Owners only indirectly through DTC and the Participants. See **APPENDIX B – Describing Book-Entry Only Issuance**.

# Pension

The City participates in the Iowa Public Employee's Retirement System (IPERS). Summary descriptions of the IPERS Plan follows.

In fiscal year 2023, pursuant to the IPERS' required rate, the City's Regular employees (members) contributed 6.29% of covered payroll and the City contributed 9.44% of covered payroll, for a total rate of 15.73%. The City's contributions to IPERS for the year ended June 30, 2023 were \$44,213.54. The City's share of the contributions, payable from the applicable funds of the City, is provided by a statutorily authorized annual levy of taxes without limit or restriction as to rate or amount. The City has always made its full required contributions to IPERS.

Bond Counsel, the Municipal Advisor, and the City undertake no responsibility for and make no representations as to the accuracy or completeness of the information available from IPERS discussed above or included on the IPERS website, including, but not limited to, updates of such information on the State Auditor's website or links to other Internet sites accessed through the IPERS website.

# **Continuing Disclosure**

A failure by the City to comply with continuing disclosure obligations (see "CONTINUING DISCLOSURE" herein) will not constitute an event of default on the Bonds. Any such failure must be disclosed in accordance with Rule 15c2-12 (the "Rule") adopted by the Securities and Exchange Commission (the "Commission") under the Securities Exchange Act of 1934, as amended (the "Exchange Act"), and may adversely affect the transferability and liquidity of the Bonds and their market price.

The City will covenant in a Continuing Disclosure Certificate for the benefit of the Owners and Beneficial Owners of the Bonds to provide annually certain financial information and operating data relating to the City (the "Annual Report"), and to provide notices of the occurrence of certain enumerated events. The Annual Report is to be filed by the City no later than June 30 each fiscal year, commencing with the fiscal year ending June 30, 2023, with the Municipal Securities Rulemaking Board, at its internet repository named "Electronic Municipal Market Access" ("EMMA"). The notices of events, if any, are also to be filed with EMMA. See "APPENDIX D – FORM OF CONTINUING DISCLOSURE CERTIFICATE." The specific nature of the information to be contained in the Annual Report or the notices of events, and the manner in which such materials are to be filed, are summarized in "APPENDIX D – FORM OF CONTINUING DISCLOSURE CERTIFICATE." These covenants have been made in order to assist the Underwriter in complying with SEC Rule 15c2-12(b)(5) (the "Rule").

# Suitability of Investment

The interest rate borne by the Bonds is intended to compensate the investor for assuming the risk of investing in the Bonds. Each prospective investor should carefully examine this Official Statement and its own financial condition to make a judgment as to its ability to bear the economic risk of such an investment, and whether or not the Bonds are an appropriate investment for such investor.

# **Bankruptcy and Insolvency**

The rights and remedies provided in the Resolution may be limited by and are subject to the provisions of federal bankruptcy laws, to other laws or equitable principles that may affect the enforcement of creditors' rights, to the exercise of judicial discretion in appropriate cases and to limitations in legal remedies against exercise of judicial discretion in appropriate cases and to limitations on legal remedies against municipal corporations in the State of Iowa. The various opinions of counsel to be delivered with respect to the Bonds and the Resolution, including the opinion of Bond Counsel, will be similarly qualified. If the City were to file a petition under Chapter Nine of the Federal Bankruptcy Code, the owners of the Bonds could be prohibited from taking any steps to enforce their rights under the Resolution. In the event the City fails to comply with its covenants under the Resolution or fails to make payments on the Bonds, there can be no assurance of the availability of remedies adequate to protect the interests of the holders of the Bonds.

Under sections 76.16 and 76.16A of the Code of Iowa, as amended, a city, county, or other political subdivision may become a debtor under Chapter Nine of the Federal Bankruptcy Code, if it is rendered insolvent, as defined in 11 U.S.C. §101(32)(c), as a result of a debt involuntarily incurred. As used therein, "debt" means an obligation to pay money, other than pursuant to a valid and binding collective bargaining agreement or previously authorized bond issue, as to which the governing body of the city, county, or other political subdivision has made a specific finding set forth in a duly adopted resolution of each of the following: (1) that all or a portion of such obligation will not be paid from available insurance proceeds and must be paid from an increase in general tax levy; (2) that such increase in the general tax levy will result in a severe, adverse impact on the ability of the city, county, or political subdivision to exercise the powers granted to it under applicable law, including without limitation providing necessary services and promoting economic development; (3) that as a result of such obligation, the city, county, or other political subdivision is unable to pay its debts as they become due; and (4) that the debt is not an obligation to pay money to a city, county, entity organized pursuant to Chapter 28E of the Code of Iowa, or other political subdivision.

# Matters Relating to Enforceability of Agreements

There is no bond trustee or similar person to monitor or enforce the provisions of the Resolution. The owners of the Bonds should, therefore, be prepared to enforce such provisions themselves if the need to do so arises. In the event of a default in the payment of principal of or interest on the Bonds, there is no provision for acceleration of maturity of the principal of the Bonds. Consequently, the remedies of the owners of the Bonds (consisting primarily of an action in the nature of mandamus requiring the City and certain other public officials to perform the terms of the Resolution) may have to be enforced from year to year.

Holders of the Bonds shall have and possess all the rights of action and remedies afforded by the common law, the Constitution and statutes of the State of Iowa and of the United States of America for the enforcement of payment of the Bonds, including, but not limited to, the right to a proceeding in law or in equity by suit, action or mandamus to enforce and compel performance of the duties required by Iowa law and the Resolution.

The practical realization of any rights upon any default will depend upon the exercise of various remedies specified in the Resolution. The remedies available to the owners of the Bonds upon an event of default under the Resolution, in certain respects, may require judicial action, which is often subject to discretion and delay. Under existing law, including specifically the Federal Bankruptcy Code, certain of the remedies specified in the Resolution may not be readily available or may be limited. A court may decide not to order the specific performance of the covenants contained in these documents. The legal opinions to be delivered concurrently with the delivery of the Bonds will be qualified as to the enforceability of the various legal instruments by limitations imposed by general principles of equity and public policy and by bankruptcy, reorganization, insolvency or other similar laws affecting the rights of creditors generally. No representation is made, and no assurance is given, that the enforcement of any remedies with respect to such assets will result in sufficient funds to pay all amounts due under the Resolution, including principal of and interest on the Bonds.

# Legislation

From time to time, there are proposals pending in Congress and in the Iowa General Assembly that could, if enacted, alter or amend one or more of the matters described herein in certain respects or would adversely affect the market value of the Bonds, or otherwise prevent holders of the Bonds from realizing the full benefit of the tax exemption of interest on the Bonds. Further such proposals may impact the marketability or market value of the Bonds simply by being proposed. It cannot be predicted whether or in what forms any of such proposals, either pending or that may be introduced, may be enacted and there can be no assurance that such proposals will not apply to the Bonds. In addition regulatory actions are from time to time announced or proposed, and litigation threatened or commenced, which if implemented or concluded in a particular manner, could adversely affect the market value, marketability or tax status of the Bonds. It cannot be predicted whether any such regulatory action will be implemented, how any particular litigation or judicial action will be resolved, or whether the Bonds would be impacted thereby.

# **Changes in Property Taxation**

From time to time the Iowa General Assembly has altered the method of property taxation and could do so again. Such alterations could adversely affect the City's financial condition. Historically, changes to property tax calculations and impositions are imposed on a prospective basis. However, there is no assurance future changes to property taxation by the Iowa General Assembly will not be applied retroactively. See "Property Tax Legislation" herein for a discussion on recent changes to the property tax process. It is impossible to predict the outcome of future property taxation changes by the Iowa General Assembly or resulting impacts on the City's financial condition. However, the Bonds are secured by an unlimited ad valorem property tax as described more fully in the "SECURITY AND SOURCE OF PAYMENT" herein.

# **Tax Levy Procedures**

The Bonds are general obligations of the City, payable from and secured by a continuing ad valorem tax levied against all of the taxable real property within the corporate limits of the City. See **"PROPERTY ASSESSMENT AND TAX INFORMATION"** herein for more details. As part of the budgetary process each fiscal year, the City will have an obligation to request a debt service levy to be applied against all of the taxable real property within the corporate limits of the City. A failure on the part of the City to make a timely levy request or a levy request by the City that is inaccurate or is insufficient to make full payments of the debt service of the Bonds for a particular fiscal year may cause Bondholders to experience delay in the receipt of distributions of principal of and/or interest on the Bonds. In the event of a default in the payment of principal of or interest on the Bonds, there is no provision for acceleration of maturity of the principal of the Bonds. Consequently, the remedies of the owners of the Bonds (consisting primarily of an action in the nature of mandamus requiring the City and certain other public officials to perform the terms of the Resolution) may have to be enforced from year to year.

# Public Health Pandemics or Outbreaks.

Pandemics and health emergencies may adversely impact the Issuer and its revenues, expenses and financial condition. The Issuer was not materially adversely impacted from COVID-19, but the Issuer cannot predict the duration and extent of any future public health emergency, or its effect on the Issuer's revenues and expenses, with may be impacted by uncertainties such as the severity of future disease, governmental actions taken to mitigate the disease and its spread, travel restrictions and business activity.

# Loss of Tax Base

Economic and other factors beyond the City's control, such as economic recession, deflation of property values, or financial difficulty or bankruptcy by one or more major property taxpayers, or the complete or partial destruction of taxable property caused by, among other eventualities, earthquake, flood, fire or other natural disaster, could cause a reduction in the assessed value within the corporate boundaries of the City. In addition, the State of Iowa has been susceptible to tornados, flooding and other extreme weather wherein winds and flooding have from time to time caused significant damage, which if such events were to occur, may have an adverse impact on the City's financial position.

# **Risk of Audit**

The Internal Revenue Service has an ongoing program to audit tax-exempt obligations to determine the legitimacy of the tax status of such obligations. No assurance can be given as to whether the Internal Revenue Service will commence an audit of the Bonds. Public awareness of any audit could adversely affect the market value and liquidity of the Bonds during the pendency of the audit, regardless of the ultimate outcome of the audit.

# Federal Funds Orders and State Funds Legislation

Various federal executive orders, and Iowa Code Chapter 27A (collectively "ICE Enforcement Initiatives"), impose requirements intended to ensure compliance with the federal immigration detainment processes. The ICE Enforcement Initiatives impose various penalties for non-compliance, including the loss of state and/or federal funding under certain circumstances. The loss of state and/or federal funds in any significant amount could negatively impact the City's overall financial position and may affect its rating and could slow down completion of certain of the Projects. However, the Bonds are secured by an unlimited ad valorem property tax and are not secured by state or federal funds. See "SECURITY AND SOURCE OF PAYMENT" herein.

# **Other Factors**

An investment in the Bonds involves an element of risk. The foregoing is intended only as a summary of certain risk factors attendant to an investment in the Bonds. In order for potential investors to identify risk factors and make an informed investment decision, potential investors should become thoroughly familiar with this entire Official Statement and the Appendices hereto.

# THE CITY

The City is located in Story County (the "County") in central Iowa. It is approximately 40 miles north of Des Moines, Iowa, the State capital and largest city in the state. The City was first incorporated in 1882 and operates under the Home Rule provisions of the Constitution of Iowa (the "State"). The City is approximately 1.1 square miles with a 2020 Census population of 1,211.

# **City Organization and Services**

The City operates under the Mayor - Council form of government with the Mayor and Council Members elected on a non-partisan basis. The City Council is comprised of five members. Members are elected to four year terms. The Mayor is elected to a two-year term. The City Council appoints the City Attorney and City Clerk.

The City has four people employed on a full-time basis. In addition, there is one part-time employee. The City currently contracts with Story County for public safety. The City is served by a volunteer Fire Department and Ambulance Service. Approximately 20 volunteers operate out of a centrally located fire station. The City provides numerous services to citizens, including public safety, public works, health and social services, culture and recreation, community and economic development and general government services. The City also provides water and sewer utilities for its citizens.

# **Community Life**

The City has three parks, a walking path, soccer fields, baseball and softball diamonds, a library, museum and two community rooms.

# Education

The City is served by the Gilbert Community School District (the "District") with a total 2022 - 2023 enrollment of 1,587 students. The District operates an elementary school (grades PK - 2), an intermediate school (grades 3 - 5), a middle school (grades 6-8) and a high school (grades 9-12). The District's educational facilities are all located in the City.

Higher education opportunities are available to City residents within approximately 30 miles of the City. They include Des Moines Area Community College with campuses in Boone, Ankeny, Carroll, Newton and Des Moines, Iowa State University in Ames; and the Des Moines University of Medicine and Health Sciences, Grandview College and Drake University in Des Moines.

# Transportation

City residents have easy access to various State and U. S. Highways, all of which are within approximately 10 miles of the City, as follows: south, U. S. Highway 30 and east, State Highway 69 as well as U.S. Interstate 35.

Ames Municipal Airport is located 12 miles south of the City. National air service is available at the Des Moines International Airport, approximately 50 miles south of the City.

# SOCIOECONOMIC INFORMATION

The following demographic information is for the City. Additional comparisons are made with the County and the State.

# Population

The following table reflects population trends for the City, the County and the State.

# **Population Comparison**(1)

	The	Percent	The	Percent	The	Percent
Year	City	<u>Change</u>	County	<u>Change</u>	State	<u>Change</u>
1970	521	n/a	62,783	n/a	2,824,376	n/a
1980	805	54.51%	72,326	15.20%	2,913,808	3.17%
1990	796	(1.12%)	74,252	2.66%	2,776,755	(4.70%)
2000	987	23.99%	79,981	7.72%	2,926,324	5.39%
2010	1,082	9.63%	89,542	11.95%	3,046,355	4.10%
2020	1,211	11.92%	98,537	10.05%	3,190,369	4.73%

Note: (1) Source: U.S. Bureau of the Census.

# Employment

Following are lists of large employers located in the surrounding area.

# Major Area Employers(1)

			Approximate
Location	Name	Product/Service	<b>Employment</b>
Ames	lowa State University	Higher Education	16,650
Ames	Mary Greeley Medical Center	Healthcare	1,580
Ames	City of Ames	Municipal Government	1,250
Ames	Danfoss Power Solutions, Inc	Hydraulic Components	1,015
Ames	lowa Department of Transportation	Public Transportation	975
Ames	Hy-Vee Food Stores	Grocery	725
		Healthcare	
Ames	Ames Community School District	Education	650
Ames	Workiva	Software	550
Ames	Hach Chemical	Water Analysis Instrumentation	500

Note: (1) Source: EMMA and the 2023 Iowa Manufacturers Database.

The following tables show employment by industry and by occupation for the City, the County and the State as reported by the U.S. Census Bureau 2017 - 2021 American Community Survey 5-year estimated values.

# **Employment By Industry**(1)

	The	City	The (	County	The S	State
<u>Classification</u>	Number	Percent	Number	Percent	Number	Percent
Agriculture, forestry, fishing and hunting, and mining	7	1.2%	1,539	3.0%	59,850	3.7%
Construction	26	4.3%	2,021	3.9%	108,302	6.7%
Manufacturing	59	9.7%	4,951	9.6%	240,629	14.8%
Wholesale trade	16	2.6%	1,156	2.3%	44,676	2.8%
Retail trade	50	8.3%	4,933	9.6%	189,043	11.7%
Transportation and warehousing, and utilities	18	3.0%	1,873	3.6%	81,066	5.0%
Information	5	0.8%	942	1.8%	23,698	1.5%
Finance and insurance, and real estate and rental and leasing	45	7.4%	2,854	5.6%	124,930	7.7%
Professional, scientific, and management, and administrative and						
waste management services	31	5.1%	4,361	8.5%	121,124	7.5%
Educational services, and health care and social assistance	210	34.7%	18,433	35.9%	392,076	24.2%
Arts, entertainment, and recreation, and accommodation and						
food services	27	4.5%	4,778	9.3%	115,503	7.1%
Other services, except public administration	34	5.6%	1,438	2.8%	68,951	4.3%
Public administration	78	12.9%	2,052	4.0%	50,948	3.1%
Total	606	100.0%	51,331	100.0%	1,620,796	100.0%

Note: (1) Source: U. S. Bureau of the Census, American Community Survey 5-Year Estimates from 2017 - 2021.

# **Employment By Occupation**(1)

	The City		The County		The S	State
<u>Classification</u>	Number	Percent	Number	Percent	Number	Percent
Management, business, science, and arts occupations	296	48.8%	23,557	45.9%	609,180	37.6%
Service occupations	93	15.3%	9,406	18.3%	253,347	15.6%
Sales and office occupations	122	20.1%	9,808	19.1%	326,164	20.1%
Natural resources, construction, and maintenance occupations	49	8.1%	3,416	6.7%	155,994	9.6%
Production, transportation, and material moving occupations	46	7.6%	5,144	10.0%	276,111	17.1%
Total	606	100.0%	51,331	100.0%	1,620,796	100.0%

Note: (1) Source: U. S. Bureau of the Census, American Community Survey 5-Year Estimates from 2017 - 2021.

The annual average unemployment rates for the City are not available. Following shows the annual average unemployment rates for the County, the State and the United States.

# Annual Average Unemployment Rates(1)(2)

Calendar	The	The	United
Year	County	State	States
2014	2.9%	4.2%	6.2%
2015	2.5%	3.7%	5.3%
2016	2.3%	3.6%	4.9%
2017	2.0%	3.1%	4.4%
2018	1.6%	2.6%	3.9%
2019	1.8%	2.7%	3.7%
2020(3)	3.5%	5.2%	8.1%
2021(3)	2.7%	3.8%	5.4%
2022	2.0%	2.7%	3.6%
2023(4)	1.8%	2.6%	3.4%

Notes: (1) Source: Iowa Workforce Development and U.S. Bureau of Labor Statistics.

(2) Not seasonally adjusted.

(3) The increase in unemployment rates may be attributable to the COVID-19 pandemic.

(4) Preliminary rates for the month of May 2023.

# Housing

The U.S. Census Bureau 5-year estimated values reported that the median value of the City's owner-occupied homes was \$223,700. This compares to \$205,300 for the County and \$160,700 for the State. The following table represents the five year average market value of specified owner-occupied units for the City, the County and the State at the time of the 2017 - 2021 American Community Survey.

#### **Home Values**(1)

	The City		The County		The State	
Value	Number	Percent	Number	Percent	Number	Percent
Less than \$50,000	2	0.5%	1,328	6.3%	73,899	8.1%
\$50,000 to \$99,999	5	1.3%	1,278	6.0%	163,749	17.9%
\$100,000 to \$149,999	37	9.7%	2,952	13.9%	178,001	19.5%
\$150,000 to \$199,999	100	26.2%	4,583	21.6%	158,080	17.3%
\$200,000 to \$299,999	181	47.4%	6,562	31.0%	184,443	20.2%
\$300,000 to \$499,999	55	14.4%	3,789	17.9%	118,803	13.0%
\$500,000 to \$999,999	2	0.5%	627	3.0%	30,661	3.4%
\$1,000,000 or more	0	0.0%	53	0.3%	5,333	0.6%
Total	382	100.0%	21,172	100.0%	912,969	100.0%

Note: (1) Source: U.S. Bureau of the Census, American Community Survey 5-year estimates 2017 - 2021.

# **Mortgage Status**(1)

	The City		The County		The State	
Mortgage Status	Number	Percent	Number	Percent	Number	Percent
Housing units with a mortgage	307	80.4%	12,508	59.1%	551,824	60.4%
Housing units without a mortgage	75	19.6%	8,664	40.9%	<u>361,145</u>	39.6%
Total	382	100.0%	21,172	100.0%	912,969	100.0%

Note: (1) Source: U.S. Bureau of the Census, American Community Survey 5-year estimates 2017 - 2021.

# **Income and Benefits**

The U.S. Census Bureau 5-year estimated values reported that the City had a median family income of \$106,964. This compares to \$101,971 for the County and \$83,979 for the State. The following table represents the distribution of family incomes for the City, the County and the State at the time of the 2017 - 2021 American Community Survey.

# Family Income(1)

	The City		The County		The State	
Income	Number	Percent	Number	Percent	Number	Percent
Less than \$10,000	0	0.0%	329	1.7%	20,680	2.6%
\$10,000 to \$14,999	0	0.0%	313	1.7%	12,781	1.6%
\$15,000 to \$24,999	9	2.5%	801	4.2%	35,959	4.5%
\$25,000 to \$34,999	27	7.6%	755	4.0%	48,267	6.0%
\$35,000 to \$49,999	30	8.4%	1,194	6.3%	83,603	10.5%
\$50,000 to \$74,999	32	9.0%	3,095	16.3%	149,593	18.7%
\$75,000 to \$99,999	68	19.0%	2,759	14.6%	134,689	16.8%
\$100,000 to \$149,999	104	29.1%	5,244	27.7%	177,047	22.1%
\$150,000 to \$199,999	72	20.2%	2,275	12.0%	72,140	9.0%
\$200,000 or more	15	4.2%	2,170	11.5%	65,143	8.1%
Total	357	100.0%	18,935	100.0%	799,902	100.0%

Note: (1) Source: U.S. Bureau of the Census, American Community Survey 5-year estimates 2017 to 2021.

The U.S. Census Bureau 5-year estimated values reported that the City had a median household income of \$93,333. This compares to \$62,578 for the County and \$65,429 for the State. The following table represents the distribution of household incomes for the City, the County and the State at the time of the 2017 - 2021 American Community Survey.

# **Household Income**(1)

	The City		The Co	The County		State
Income	Number	Percent	Number	Percent	Number	Percent
Less than \$10,000	2	0.4%	3,064	8.1%	59,741	4.7%
\$10,000 to \$14,999	5	1.1%	1,790	4.7%	48,339	3.8%
\$15,000 to \$24,999	14	3.1%	3,305	8.7%	104,101	8.2%
\$25,000 to \$34,999	41	9.0%	2,969	7.8%	110,075	8.6%
\$35,000 to \$49,999	47	10.3%	4,326	11.4%	160,679	12.6%
\$50,000 to \$74,999	77	16.9%	6,770	17.8%	240,122	18.8%
\$75,000 to \$99,999	73	16.0%	4,457	11.7%	181,264	14.2%
\$100,000 to \$149,999	108	23.7%	6,522	17.2%	216,340	17.0%
\$150,000 to \$199,999	72	15.8%	2,461	6.5%	81,830	6.4%
\$200,000 or more	_17	3.7%	2,280	6.0%	73,023	5.8%
Total	456	100.0%	37,944	100.0%	1,275,893	100.0%

Note: (1) Source: U.S. Bureau of the Census, American Community Survey 5-year estimates 2017 - 2021.

# Agriculture

Shown below is information on the agricultural value of the County and the statewide average.

# Average Value Per Acre(1)

	2018	2019	2020	2021	2022
Average Value Per Acre:					
The County	\$8,382	\$8,836	\$9,139	\$11,487	\$13,442
State of Iowa	7,264	7,432	7,559	9,751	11,411

Note: (1) Source: Iowa State University Extension and Outreach.

# **Local Option Sales Tax**

The City approved a 1% local option sales and service tax ("Local Option Tax") at a special referendum. The City's Local Option Tax referendum question stated that proceeds of such tax would be designated for 80% to be used for property tax relief, 15% to be used for community betterment, and the remaining 5% to be used for city parks and recreation.

The State of Iowa Director of Revenue (the "Director") administers collection and disbursement of all local option sales and services taxes in conjunction with administration of the State-wide sales, services and use tax. The Director credits the LOSST receipts to the City's account in the local option sales and services tax fund. Historically, by August 15 of each fiscal year, the Director is required to send the City an estimate of the amount of local option sales and services taxes it will receive for the year and by month. By August 31, the Director is required to remit 95% of the estimated tax receipts for the City to the City's account and by the last day of each following month. By November 10 of the next fiscal year, the Director is required to make the final payment, which could include needed adjustments for over- or under-payments when comparing actual tax receipts against the payments made based upon estimates. Beginning with the October 2022 LOSST payment, the administration of local government LOSST distribution payments will change per legislation passed during the 2021-22 legislative session (Senate File 2367). The Iowa Department of Revenue will move away from the old "annual estimated payments" process, and will begin making distributions based on actual LOSST receipts in the preceding month. July, August, and September 2022 will be the final months that will use estimated payments; any adjustments or reconciliations to those will be made by December 30, 2022.

Local Option Taxes are based on the same sales currently taxed by the state-wide 6% sales and services tax, with the present statutory exceptions of (i) certain sales of motor fuel or special fuel as defined in Chapter 452A, (ii) the sale of natural gas or electric energy in a city or county where the gross receipts are subject to a franchise fee or user fee during the period the franchise or user fee is imposed, (iii) the sales price from a pay television service consisting of a direct-to-home satellite service, or (iv) the sale of equipment by the State Department of Transportation.

Once approved, a LOSST can only be repealed through a public referendum at which a majority voting approves the repeal or tax rate change (or upon motion of the governing body), provided no obligations secured by the LOSST are outstanding. If a LOSST is not imposed county-wide, then the question of repeal is voted upon only by voters in such areas of a county where the tax has been imposed. LOSST may not be repealed within one year of the effective date.

The following table shows the trend of City Local Option tax receipts.

# Local Option Tax Receipts(1)

	Local	
Fiscal Year	Option Sales Tax	Percent
Ending June 30	Receipts(2)	<u> Change +(-)</u>
2014	\$127,722	n/a
2015	131,783	3.18%
2016		1.69%
2017		1.42%
2018		2.12%
2019		4.51%
2020		13.61%
2021		8.65%
2022		4.71%
2023		(10.69%)

Notes: (1) Source: Iowa Department of Revenue.
(2) Includes a reconciliation payment attributable to the previous fiscal year for fiscal years 2014 through 2022.

(3) Collections received or expected to be received.

# **Retail Sales**

The Department of Revenue of the State of Iowa provides retail sales figures based on sales tax reports for years ending June 30. The Department of Revenue figures provide recent data to confirm trends in retail sales activity in the City. The following amounts exclude the City's Local Option Tax.

Fiscal Year	Taxable	Annual Percent
Ending June 30	Sales	<u> Change + (-)</u>
2013	\$3,970,725	n/a
2014	4,289,912	8.04%
2015	4,434,761	3.38%
2016	4,552,492	2.65%
2017	4,684,249	2.89%
2018	5,149,915	9.94%
2019	5,354,436	3.97%
2020	5,103,493	(4.69%)
2021	5,208,599	2.06%
2022	7,659,251	47.05%
Growth from 2013 to 202	22	

# **Retail Taxable Sales**(1)

Note: (1) Source: the Iowa Department of Revenue.

# THE PROJECT

Bond proceeds will be used to: (i) pay the costs of constructing street, sidewalk, storm water drainage, water system and sanitary sewer system improvements, (ii) acquiring and installing street lighting, signage and signalization improvements, and (iii) pay the costs of issuing the Bonds.

# **DEFAULT RECORD**

The City has no record of default and has met its debt repayment obligations promptly.

# SHORT-TERM BORROWING

The City has not issued tax anticipation warrants or revenue anticipation notes during the last five years to meet its short-term current year cash flow requirements.

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# **DEBT INFORMATION**

After issuance of the Bonds, the City will have outstanding \$3,000,000\* principal amount of general obligation debt. In addition, the City has outstanding approximately \$3,587,000 principal amount of sewer revenue debt and \$3,625,000 principal amount of water revenue debt issued through the State Revolving Fund program that does not count against the City's debt capacity.

# **Debt Limitation**

The amount of general obligation debt a political subdivision of the State of Iowa can incur is controlled by the constitutional debt limit, which is an amount equal to 5% of the actual value of taxable property within the corporate limits, taken from the last County Tax list. According to and based upon the January 1, 2022 property valuations, for taxes payable in September 2023 and March 2024, the City's debt limit, based upon said valuation, amounts to the following:

2022 100% Actual Valuation of Property	\$1	05,461,633
Constitutional Debt Limit	\$	5,273,082
Outstanding Bonds/Notes Applicable to Debt Limit: Total G.O. Debt Subject to Debt Limit Total Applicable Debt		<u>3,000,000</u> * <u>3,000,000</u> *
Remaining Debt Capacity	\$	2,273,082*

The City does not expect to issue any additional general obligation debt in calendar year 2023.

# Summary of Outstanding General Obligation Bonded Debt(1)

(Principal Only)

Series 2019	\$ 415,000
Series 2021	1,185,000
The Bonds(2)	1,400,000
Total(2)	\$3,000,000

Notes: (1) Source: the City. (2) Subject to change.

# **General Obligation Debt**(1) (Principal Only)

Fiscal Year			Total		Total General		
Ending	Series	Series	Outstanding	The	Obligation	Cumulative Ret	irement(2)
June 30	2019	2021	GO Debt	Bonds(2)	Debt(2)	Amount	Percent
2024	\$ 22,000	\$ 80,000	\$ 102,000	\$ 0	\$ 102,000	\$ 102,000	3.40%
2025	23,000	85,000	108,000	130,000	238,000	340,000	11.33%
2026	23,000	85,000	108,000	135,000	243,000	583,000	19.43%
2027	24,000	85,000	109,000	140,000	249,000	832,000	27.73%
2028	24,000	85,000	109,000	150,000	259,000	1,091,000	36.37%
2029	25,000	90,000	115,000	155,000	270,000	1,361,000	45.37%
2030	25,000	90,000	115,000	160,000	275,000	1,636,000	54.53%
2031	25,000	95,000	120,000	170,000	290,000	1,926,000	64.20%
2032	26,000	95,000	121,000	175,000	296,000	2,222,000	74.07%
2033	27,000	95,000	122,000	185,000	307,000	2,529,000	84.30%
2034	27,000	100,000	127,000	0	127,000	2,656,000	88.53%
2035	28,000	100,000	128,000	0	128,000	2,784,000	92.80%
2036	28,000	100,000	128,000	0	128,000	2,912,000	97.07%
2037	29,000	0	29,000	0	29,000	2,941,000	98.03%
2038	29,000	0	29,000	0	29,000	2,970,000	99.00%
2039	30,000	0	30,000	0	30,000	3,000,000	100.00%
Total	\$415,000	\$1,185,000	\$1,600,000	\$1,400,000	\$3,000,000		

Source: the City. For term bonds, mandatory redemption amounts are shown. Notes: (1) (2) Subject to change.

# **Statement of Bonded Indebtedness**(1)(2)

		Ар	olicable	Ratio to Citv	Ratio to Citv	Per Capita (2020 Pop.
	Total	Percent	Amount	Actual Value	Taxable Value	1,211)
Direct Bonded Debt(3)	3,000,000	100.00%	\$3,000,000	2.84%	5.14%	\$2,477.29
Overlapping Debt:						
Gilbert Community School District	32,340,000	8.59%	\$2,778,006	2.63%	4.76%	\$2,293.98
Des Moines Area Community College(4)	38,250,000	0.09%	34,425	0.03%	0.06%	28.43
Story County	6,143,356	1.00%	61,434	0.06%	0.11%	50.73
Total Applicable Overlapping Bonded Debt			\$2,873,865	2.73%	4.92%	\$2,373.13
Total Direct and Overlapping Bonded Debt(3)				5.57%	10.07%	\$4.850.42

Notes: (1) Source: the City, Audited Financial Statements and Treasurer of the State of Iowa - Outstanding Obligations Report, debt as of June 30, 2022 for the School District, Community College and County.

(2) As of the date of issuance for the Direct Bonded Debt and June 30, 2022 for Overlapping Debt.

(3) Subject to change.

(4) Excludes \$57,925,000 in Industrial New Jobs Training Certificates, which are expected to be paid by proceeds from anticipated job credits from withholding taxes.

# PROPERTY ASSESSMENT AND TAX INFORMATION

# **Property Tax Assessment**

In compliance with Section 441.21 of the Code of Iowa, as amended, the State Director of Revenue annually directs all county auditors to apply prescribed statutory percentages to the assessments of certain categories of real property. The final values, called Actual Valuation, are then adjusted by the County Auditor. Assessed or Taxable Valuation subject to tax levy is then determined by the application of State determined rollback percentages, principally to residential property and commercial property.

Beginning in 1978, the State required a reduction in Actual Valuation to reduce the impact of inflation on its residents. The resulting value is defined as the Assessed or Taxable Valuation. Such rollback percentages may be changed in future years. Certain historical rollback percentages for residential, multi-residential, agricultural and commercial valuations are as follows:

# **Percentages for Taxable Valuation After Rollbacks**(1)

		Multi-	Ag Land	Commercial
Fiscal Year	<b>Residential</b>	Residential(2)	& Buildings	<u>&amp; Industrial</u>
2014/15	54.4002%	N/A	43.3997%	95.0000%
2015/16	55.7335%	N/A	44.7021%	90.0000%
2016/17	55.6259%	86.2500%	46.1068%	90.0000%
2017/18	56.9391%	82.5000%	47.4996%	90.0000%
2018/19	55.6209%	78.7500%	54.4480%	90.0000%
2019/20	56.9180%	75.0000%	56.1324%	90.0000%
2020/21	55.0743%	71.2500%	81.4832%	90.0000%
2021/22	56.4094%	67.5000%	84.0305%	90.0000%
2022/23	54.1302%	63.7500%	89.0412%	90.0000%
2023/24	54.6501%	N/A	91.6430%	90.0000%

Notes: (1) Source: the Iowa Department of Revenue.

- (2) New category beginning with fiscal year 2017, to be phased into residential category with valuations beginning January 1, 2022.
- (3) For assessment year 2022 (applicable to fiscal year 2023/24 valuations), the taxable value rollback rate is 54.6501% of actual value for residential property; 91.6430% of actual value for agricultural property and 100.0000% of the actual value of utility property. The residential taxable rollback rate of 54.6501% applies to the value of each property unit of commercial, industrial and railroad property that exceeds zero dollars (\$0, but does not exceed one hundred fifty thousand dollars (\$150,000), with a taxable value rollback rate of 90.0000% to the value that exceeds one hundred fifty thousand dollars (\$150,000).

Property is assessed on a calendar year basis. The assessments finalized as of January 1 of each year are applied to the following fiscal year. For example, the assessments finalized on January 1, 2022, are used to calculate tax liability for the tax year starting July 1, 2023 through June 30, 2024.

# **Property Tax Collection**

Each county is required by State law to collect all tax levies within its jurisdiction and remit, before the fifteenth of each month, the amount collected through the last day of the preceding month to underlying units of government, including the City. Property tax payments are made at the office of each county treasurer in full or one-half by September 30 and March 31, pursuant to the Code of Iowa, Sections 445.36 and 445.37. Where the first half of any property tax has not been paid by October 1, such installment becomes delinquent. If the second installment is not paid, it becomes delinquent on April 1. Delinquent taxes and special assessments are subject to a penalty at the rate of one and one-half percent per month, to a maximum of eighteen percent per annum.

If taxes are not paid when due, the property may be offered at the regular tax sale on the third Tuesday of June following the delinquency date. Purchasers at the tax sale must pay an amount equal to the taxes, special assessments, interest and penalties due on the property, and funds so received are applied to the payment of taxes. A property owner may redeem from the regular tax sale, but failing redemption within two years, the tax sale purchaser is entitled to a deed which in general conveys the title free and clear of all liens except future installments of taxes.

# Actual (100%) Valuations for the City(1)

Property Class	Fiscal Year: Levy Year:	2019/20 2018	2020/21 2019	2021/22 2020	2022/23 2021	2023/24 2022
Residential		\$69,156,100	\$77,926,500	\$80,310,600	\$87,082,700	\$ 93,915,400
Agricultural		673,400	501,100	499,900	564,900	510,100
Commercial		5,368,900	5,680,000	5,746,600	6,384,800	7,055,700
Multi-residential(2)		1,435,300	1,706,600	1,709,800	1,709,800	0
Railroads		731,844	809,727	847,068	902,119	966,410
Utilities without Gas and	Electric(3)	140,400	110,753	75,495	46,036	0
Gas and Electric Utility(3	3)	3,165,115	3,216,595	3,056,910	3,042,423	3,058,471
Less: Military Exemption	n	(59,264)	(51,856)	(46,300)	(48,152)	(44,448)
Total		\$80,611,795	\$89,899,419	\$92,200,073	\$99,684,626	\$105,461,633
Percent Change +(-)		5.93%(4)	11.52%	2.56%	8.12%	5.80%

Notes: (1) Source: Iowa Department of Management.

(2) Included in Residential Property Class starting with January 1, 2022 valuations.

(3) See "PROPERTY ASSESSMENT AND TAX INFORMATION - Utility Property Tax Replacement" herein.

(4) Based on 2017 Actual Valuation of \$76,097,230.

For the January 1, 2022 levy year, the City's Taxable Valuation was comprised of approximately 88% residential, 9% commercial, 1% utilities, 1% railroads, 1% agriculture and less than 1% military exemption.

# **Taxable ("Rollback") Valuations for the City**(1)

	Fiscal Year:	2019/20	2020/21	2021/22	2022/23	2023/24
Property Class	Levy Year:	2018	2019	2020	2021	2022
Residential	-	\$39,362,263	\$42,917,498	\$45,302,720	\$47,138,052	\$51,324,856
Agricultural		377,997	408,312	420,068	502,992	467,470
Commercial		4,832,010	5,112,000	5,171,940	5,746,320	5,334,599
Multi-residential(2)		1,076,475	1,215,955	1,154,120	1,089,997	0
Railroads		658,660	728,754	762,361	811,907	869,191
Utilities without Gas and	d Electric(3)	140,400	110,753	74,399	46,036	0
Gas and Electric Utility(	3)	422,115	440,135	412,877	408,510	405,110
Less: Military Exemption	on	(59,264)	(51,856)	(46,300)	(48,152)	(44,448)
Total		\$46,810,656	\$50,881,551	\$53,252,185	\$55,695,662	\$58,356,778
Percent Change +(-)		6.04%(4)	8.70%	4.66%	4.59%	4.78%

Notes: (1) Source: Iowa Department of Management.

(2) Included in Residential Property Class starting with January 1, 2022 valuations.

(3) See "PROPERTY ASSESSMENT AND TAX INFORMATION - Utility Property Tax Replacement" herein.

(4) Based on 2017 Taxable Valuation of \$44,143,174.

The following shows the trend in the City's tax extensions and collections.

# **Tax Extensions and Collections**(1)

2014 2015 2016 2017	Fiscal <u>Year</u> 2014-15 2015-16 2016-17 2017-18 2018-19	Amount Levied \$280,784 404,872 451,165 449,124 465,290 465,290	Amount <u>Collected(2)</u> \$388,458 413,014 463,465 446,212 462,035 457,985	Percent <u>Collected</u> 138.35% 102.01% 102.73% 99.35% 99.30%
2018		462,542	457,985	99.01%
2019		533,937	541,374	101.39%
2020		672,972	680,005	101.05%
	2022-23	658,914	662,451	100.54%
	2023-24	710,700	In Collection	n

Notes: (1) Source: the State of Iowa Department of Management and the City. Does not include Levies or Collections for Utility Replacement.

(2) Includes delinquent taxes.

# **Principal Taxpayers**(1)

		Levv Year 2022
Taxpayer Name	Business/Service	Taxable Valuation(2)
J & S Storage and Properties LLC	Commercial Property	\$ 981,435
Union Pacific Corporation	Railroad	869,191
	Commercial Property	
Morning Shire LLC		698,205
Key Cooperative	Agricultural Cooperative	672,814
Gilbert Villas LLC	Apartments	625,035
Individual	Commercial Property	401,025
Interstate Power & Light Company	Utility	321,860
Upstill Farms LC	Agricultural	304,254
Individual	Residential Property	294,947
<b>T</b> - t - 1		\$5,959,491
Ten Largest Taxpayers as Percent of City's 20	022 Taxable Valuation (\$58,356,778)	10.21%

Notes: (1) Source: the County.

(2) Every effort has been made to seek out and report the largest taxpayers. However, many of the taxpayers listed contain multiple parcels and it is possible that some parcels and their valuations have been overlooked.

# Levy Limits

Normal municipal operations and maintenance costs are generally funded through the corporate property tax levy. Iowa State Code does not allow the municipal general fund to be taxed above \$8.10 per thousand dollars of taxable value in any one year. In addition to the General Fund, there are several other tax funds that the City can create and use for specific purposes.

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The property tax rates for the City from levy year 2017 through levy year 2021 are shown below:

Fiscal Year:	2019/20	2020/21	2021/22	2022/23	2023/24
Levy Year:	2018	2019	2020	2021	2022
City:					
General Fund	\$ 8.10000	\$ 8.10000	\$ 8.10000	\$ 8.06266	\$ 8.06280
Emergency Levy	0.26996	0.00000	0.00000	0.00000	0.00000
Debt Service Fund		0.60951	2.41255	2.32466	2.20324
Employee Benefits	1.07683	1.30762	1.46417	0.70662	0.95009
Capital Improvement	0.00000	0.00000	0.00000	0.00000	0.00000
Other		0.63004	0.83746	0.90592	1.12283
Total City		\$10.64717	\$12.81418	\$11.99986	\$12.33896
Story County	\$ 6.07214	\$5,93669	\$ 4,95627	\$ 4.50207	\$ 4.50196
Gilbert Community School District		18.08785	17.20522	17.05730	16.80418
Des Moines Area Community College		0.63533	0.67789	0.69448	0.74410
Other		0.52983	1.45712	1.47920	
Total Tax Rate		\$35.83687	\$37.11068	\$35.73291	\$35.83084

# **Property Tax Rates**(1)(2) (Per \$1,000 Actual Valuation)

Notes: (1) Source: Iowa Department of Management.

(2) Does not include the tax rate for agriculture.

# **Tax Levy Procedures**

The Bonds are general obligations of the City, payable from and secured by a continuing ad valorem tax levied against all of the taxable real property within the corporate limits of the City. As part of the budgetary process each fiscal year, the City will have an obligation to request a debt service levy to be applied against all of the taxable real property within the corporate limits of the City to make a timely levy request or a levy request by the City that is inaccurate or is insufficient to make full payments of the debt service of the Bonds for a particular fiscal year may cause Bond holders to experience delay in the receipt of distributions of principal of and/or interest on the Bonds. In the event of a default in the payment of principal of or interest on the Bonds, there is no provision for acceleration of maturity of the principal of the Bonds. Consequently, the remedies of the owners of the Bonds (consisting primarily of an action in the nature of mandamus requiring the City and certain other public officials to perform the terms of the resolution for the Bonds) may have to be enforced from year to year.

Notwithstanding the foregoing, Iowa Code section 76.2 provides when an Iowa political subdivision issues general obligation bonds, "the governing authority of these political subdivisions before issuing bonds shall, by resolution, provide for the assessment of an annual levy upon all the taxable property in the political subdivision sufficient to pay the interest and principal of the bonds within a period named not exceeding twenty years. A certified copy of this resolution shall be filed with the county auditor or auditors of the counties in which the political subdivision is located; and the filing shall make it a duty of the auditor(s) to enter annually this levy for collection from the taxable property within the boundaries of the political subdivision until funds are realized to pay the bonds in full."

# **Utility Property Tax Replacement**

Property owned by entities involved primarily in the production, delivery, service and sale of electricity, natural gas and rate-regulated water utilities ("Utilities") pay a replacement tax based upon the delivery of energy by Utilities in lieu of property taxes. All replacement taxes are allocated among local taxing bodies by the State Department of Revenue and the Department of Management. This allocation is made in accordance with a general allocation formula developed by the Department of Management on the basis of general property tax equivalents. Utility properties paying the replacement tax are exempt from the levy of property tax by political subdivisions. In addition to the replacement tax, Utility property will continue to be valued by a special method as provided in the statute and taxed at the rate of three cents per one thousand dollars for the general fund of the State. By statute, the replacement tax collected by the State and allocated among local taxing bodies (including the City) shall be treated as property tax when received and shall be disposed of by the county treasurer as taxes on real estate. It is possible that the general obligation debt capacity of the City could be adjudicated to be proportionately reduced in future years if Utility property were determined to be other than "taxable property" for purposes of computing the City's debt limit under Article XI of the Constitution of the State of Iowa. There can be no assurance that future legislation will not (i) operate to reduce the amount of debt the City can issue or (ii) adversely affect the City's ability to levy taxes in the future for the payment of the principal of and interest on its outstanding debt obligations, including the Bonds.

# **Tax Increment Financing**

The Code of Iowa currently authorizes the use of two types of tax increment financing by local taxing districts in the State of Iowa. The first type allows local governments to establish TIF districts for the purposes of financing designated urban renewal projects which contribute to the urban redevelopment and economic development of the immediate area. There is no taxable valuation used for this type of TIF district in the City for levy year 2022.

The second type of tax increment financing was authorized by state legislative action in the mid-1980's. The area community colleges can establish TIF districts by contract with specific local businesses and industries to provide jobs training programming for new employees of existing expanding businesses or employees of new businesses. The revenues from these job training TIF districts then retires the debt incurred from the issuance of jobs training certificates which finance the cost of jobs training programming over a maximum of ten years. Upon payment of all jobs training certificates, the district dissolves and the incremental value from the new or expanded business reverts to the general tax base. There is no current valuation for this second type of TIF district.

# **Property Tax Legislation**

Over time, the Iowa Legislature has modified the process and calculation of taxable valuations for various classifications of property. For example, in 2013 maximum annual taxable value growth due to revaluation of residential and agricultural property was reduced from 4% to 3%, rollback calculations were modified, a new multi-residential classification was created, and an appropriation made to replace some lost tax revenue due to rollbacks. In 2019, the process for hearings on total maximum property tax dollars under certain levies in the City's budget was modified and a supermajority vote required to raise taxes above a prescribed formula. In 2021, the multi-residential classification was removed, and a phase out of the appropriation for rollback initiated. In 2023, SF 181 was signed into law by the Governor on February 20, 2023, effective upon enactment. SF 181 reduces the residential rollback for the 2022 assessment year (affecting Fiscal Year 2023/24) from 56.4919% to 54.6501%. This will result in a reduction in taxable valuation in the residential, commercial, industrial and railroad property classes upon which the City levies property taxes. Due to the impact on the City's budgetary process, the SF181 extended the budget certification deadline for the City from March 31 to April 30, 2023 (for Fiscal Year 2023/24 only).

From time to time, legislative proposals are pending in Congress and the Iowa General Assembly that would, if enacted, alter or amend one or more of the property tax matters described herein. It cannot be predicted whether or in what forms any of such proposals, either pending or that may be introduced, may be enacted, and there can be no assurance that such proposals will not apply to valuation, assessment or levy procedures for taxes levied by the City or have an adverse impact on the future tax collections of the City. Purchasers of the Bonds should consult their tax advisors regarding any pending or proposed federal or state tax legislation. The opinions expressed by Bond Counsel are based upon existing legislation as of the date of issuance and delivery of the Bonds and Bond Counsel has expressed no opinion as of any date subsequent thereto or with respect to any pending federal or state tax legislation.

Notwithstanding any modifications to property tax revenues that may result from prior or any pending or future legislation, the Bonds are secured by an unlimited ad valorem property tax as described more fully in the "SECURITY AND SOURCE OF PAYMENT" herein.

# FINANCIAL INFORMATION

# **Financial Reports**

The City is not required to undergo an annual audit. The City's financial statements are completed on the basis of cash receipts and disbursements, which is a comprehensive basis of accounting other than generally accepted accounting principles. The City is required to file a Financial Report annually with the State of Iowa; see **APPENDIX A** for a copy of this Financial Report from the City's fiscal year ended June 30, 2021.

## **Summary Financial Information**

The following tables are summaries and do not purport to be the complete audits, copies of which are available upon request. See **APPENDIX A** for the City's 2022 Audit. The City's expects its General Fund balance for the fiscal year ending June 30, 2023 to increase by approximately \$130,000. The City has approved a budget for fiscal year 2024 with an anticipated increase to the General Fund balance of approximately \$130,000.

# Statement of Revenues, Expenditures and Changes in Fund Balance General Fund(1)

		Unaudited Fiscal Year Ende	ed June 30	
	2018	2019 2020	2021	2022
REVENUES:				
Property Taxes	\$ 386,214	\$ 396,334 \$ 407,572	\$ 444,000	\$ 474,880
Other City Taxes	0	0 0	0	85,751
Licenses and Permits	19,675	83,718 11,007	37,174	81,418
Use of Money and Property	64,147	112,304 81,068	38,307	56,265
Intergovernmental	2,861	9,159 6,102	95,816	31,775
Charges for Fees and Service	19,293	21,318 29,510	41,018	64,506
Miscellaneous	29,536	25,491 25,087	11,639	71,162
Total Revenues	\$ 521,726	\$ 648,324 \$ 560,346	\$ 667,954	\$ 865,757
EXPENDITURES:				
Public Safety	\$ 124,757	\$ 175,993 \$ 135,926	\$ 185,380	\$ 180,447
Public Works	14,769	10,719 11,643	11,491	12,162
Culture and Recreation	99,875	97,051 108,868	128,793	187,284
Community and Economic Development	0	6,951 18,777	29,252	46,752
Total Expenditures	\$ 340,948	\$ 421,885 \$ 423,162	\$ 510,569	\$ 610,076
	¢ 400 770	¢ 000 400 ¢ 407 404	¢ 457.005	¢ 055.004
Over (Under) Expenditures	\$ 180,778	\$ 226,439 \$ 137,184	\$ 157,385	\$ 255,681
Other Financing Sources (Lless):				
	¢ 123.650	¢ 120.467 ¢ 136.003	¢ 159 579	¢ 150 775
	φ 123,030 0	, ., . ,	1 )	
	\$ 123.650			
	φ 123,030	\$ 129,407 \$ 40,093	φ 9,595	φ 131,730
Net Change in Fund Balances	\$ 304 428	\$ 355 906 \$ 177 277	\$ 166 778	\$ 407 431
	<u> </u>	<u> </u>	<u> </u>	<u> </u>
Fund Balance - Beginning	\$ 747,367	\$1,051,070(2) \$1,406,976	\$1,584,427(2)	\$1,751,206
Fund Balance - Ending	\$1,051,795	\$1,406,976 \$1,584,253	\$1,751,205	\$2,158,637
General Government Total Expenditures Excess (Deficiency) of Revenues Over (Under) Expenditures Other Financing Sources (Uses): Transfers In Transfers Out Total Other Financing Sources and Uses Net Change in Fund Balances Fund Balance - Beginning	101,547 \$ 340,948 \$ 180,778 \$ 123,650 \$ 123,650 \$ 123,650 \$ 304,428 \$ 747,367	$\begin{array}{c ccccc} & 131,171 \\ \hline & 147,948 \\ \hline & 421,885 \\ \hline & 423,162 \\ \hline \\ & 226,439 \\ \hline \\ & 129,467 \\ \hline \\ & 0 \\ \hline \\ & 129,467 \\ \hline \\ & 136,093 \\ \hline \\ & (96,000) \\ \hline \\ & (96,00) \\ \hline \\ & (96,00) \\ \hline \\ & (96,00) \\ \hline \\ & ($	<u>155,653</u> \$ 510,569 \$ 157,385 <u>\$ 158,578</u> <u>(149,185)</u> \$ 9,393 <u>\$ 166,778</u> <u>\$ 1,584,427(</u> 2)	<u>183,431</u> \$ 610,076 \$ 255,681 \$ 159,775 (8,025) \$ 151,750 \$ 407,431 \$1,751,206

Notes: (1) Source: Unaudited financial statements of the City for the fiscal years ended June 30, 2018 through 2022. (2) Restated.

# **REGISTRATION, TRANSFER AND EXCHANGE**

See also **APPENDIX B – DESCRIBING BOOK-ENTRY-ONLY ISSUANCE** for information on registration, transfer and exchange of book-entry bonds. The Bonds will be initially issued as book-entry bonds.

The City shall cause books for the registration and for the transfer of the Bonds to be kept at the principal office maintained for the purpose by UMB Bank, n.a., West Des Moines, Iowa (the "Bond Registrar"). The City will authorize to be prepared, and the Bond Registrar shall keep custody of, multiple bond blanks executed by the City for use in the transfer and exchange of Bonds.

Any Bond may be transferred or exchanged, but only in the manner, subject to the limitations, and upon payment of the charges as set forth in the Resolution. Upon surrender for transfer or exchange of any Bond at the principal office maintained for the purpose by the Bond Registrar, duly endorsed by, or accompanied by a written instrument or instruments of transfer in form satisfactory to the Bond Registrar and duly executed by the registered owner or such owner's attorney duly authorized in writing, the City shall execute and the Bond Registrar shall authenticate, date and deliver in the name of the registered owner, transferee or transferees (as the case may be) a new fully registered Bond or Bonds of the same maturity and interest rate of authorized denominations, for a like aggregate principal amount.

The execution by the City of any fully registered Bond shall constitute full and due authorization of such Bond, and the Bond Registrar shall thereby be authorized to authenticate, date and deliver such Bond, provided, however, the principal amount of outstanding Bonds of each maturity authenticated by the Bond Registrar shall not exceed the authorized principal amount of Bonds for such maturity less Bonds previously paid.

The Bond Registrar shall not be required to transfer or exchange any Bond following the close of business on the fifteenth day of the month next preceding an interest payment date on such bond (known as the record date), nor to transfer or exchange any Bond after notice calling such Bond for redemption has been mailed, nor during a period of fifteen days next preceding mailing of a notice of redemption of any Bonds.

The person in whose name any Bond shall be registered shall be deemed and regarded as the absolute owner thereof for all purposes, and payment of the principal of or interest on any Bonds shall be made only to or upon the order of the registered owner thereof or such owner's legal representative. All such payments shall be valid and effectual to satisfy and discharge the liability upon such Bond to the extent of the sum or sums so paid.

No service charge shall be made for any transfer or exchange of Bonds, but the City or the Bond Registrar may require payment of a sum sufficient to cover any tax or other governmental charge that may be imposed in connection with any transfer or exchange of Bonds except in the case of the issuance of a Bond or Bonds for the unredeemed portion of a bond surrendered for redemption.

# TAX EXEMPTION AND RELATED TAX MATTERS

# **Federal Income Tax Exemption**

The opinion of Bond Counsel will state that under present laws and rulings, interest on the Bonds is excluded from gross income for federal income tax purposes and is not an item of tax preference for purposes of the federal alternative minimum tax imposed on noncorporate taxpayers under the Code.

The opinion set forth in the preceding sentence will be subject to the condition that the Issuer comply with all requirements of the Code that must be satisfied subsequent to the issuance of the Bonds in order that interest thereon be, or continue to be, excluded from gross income for federal income tax purposes. Failure to comply with certain of such requirements may cause the inclusion of interest on the Bonds in gross income for federal income tax purposes to be retroactive to the date of issuance of the Bonds. In the resolution authorizing the issuance of the Bonds, the Issuer will covenant to comply with all such requirements.

There may be certain other federal tax consequences to the ownership of the Bonds by certain taxpayers, including without limitation, corporations subject to the branch profits tax, financial institutions, certain insurance companies, certain S corporations, individual recipients of Social Security and Railroad Retirement benefits, taxpayers who may be deemed to have incurred (or continued) indebtedness to purchase or carry tax-exempt obligations, and corporations that may be subject to the alternative minimum tax. Bond Counsel will express no opinion with respect to other federal tax consequences to owners of the Bonds. Prospective purchasers of the Bonds should consult with their tax advisors as to such matters.

Ownership of the Bonds may result in other state and local tax consequences to certain taxpayers. Bond Counsel expresses no opinion regarding any such collateral consequences arising with respect to the Bonds. Prospective purchasers of the Bonds should consult their tax advisors regarding the applicability of any such state and local taxes.

# Proposed Changes in Federal and State Tax Law

From time to time, there are Presidential proposals, proposals of various federal committees, and legislative proposals in the Congress and in the states that, if enacted, could alter or amend the federal and state tax matters referred to herein or adversely affect the marketability or market value of the Bonds or otherwise prevent holders of the Bonds from realizing the full benefit of the tax exemption of interest on the Bonds. Further, such proposals may impact the marketability or market value of the Bonds simply by being proposed. No prediction is made whether such provisions will be enacted as proposed or concerning other future legislation affecting the tax treatment of interest on the Bonds. In addition, regulatory actions are from time to time announced or proposed and litigation is threatened or commenced which, if implemented or concluded in a particular manner, could adversely affect the market value, marketability or tax exempt status of the Bonds. It cannot be predicted whether any such regulatory action will be implemented, how any particular litigation or judicial action will be resolved, or whether the Bonds would be impacted thereby.

Purchasers of the Bonds should consult their tax advisors regarding any pending or proposed legislation, regulatory initiatives or litigation. The opinions expressed by Bond Counsel are based upon existing legislation and regulations as interpreted by relevant judicial and regulatory authorities as of the date of issuance and delivery of the Bonds, and Bond Counsel has expressed no opinion as of any date subsequent thereto or with respect to any proposed or pending legislation, regulatory initiatives or litigation.

# **Qualified Tax-Exempt Obligations**

In the resolution authorizing the issuance of the Bonds, the Issuer will designate the Bonds as "qualified tax exempt obligations" within the meaning of Section 265(b)(3) of the Code relating to the ability of financial institutions to deduct from income for federal income tax purposes a portion of the interest expense that is allocable to tax-exempt obligations. In the opinion of Bond Counsel, the Bonds are "qualified tax-exempt obligations" within the meaning of Section 265(b)(3) of the Code.

# **Original Issue Premium**

The Bonds maturing in the years \_\_\_\_\_\_\_ are being issued at a premium to the principal amount payable at maturity. Except in the case of dealers, which are subject to special rules, Bondholders who acquire the Bonds at a premium must, from time to time, reduce their federal tax bases for the Bonds for purposes of determining gain or loss on the sale or payment of such Bonds. Premium generally is amortized for federal income tax purposes on the basis of a bondholder's constant yield to maturity or to certain call dates with semiannual compounding. Bondholders who acquire any Bonds at a premium might recognize taxable gain upon sale of the Bonds, even if such Bonds are sold for an amount equal to or less than their original cost. Amortized premium is not deductible for federal income tax purposes. Bondholders who acquire any Bonds at a premium should consult their tax advisors concerning the calculation of bond premium and the timing and rate of premium amortization, as well as the state and local tax consequences of owning and selling the Bonds acquired at a premium.

# **Original Issue Discount**

The Bonds maturing in the years \_\_\_\_\_\_ (collectively, the "Discount Bonds") are being sold at a discount from the principal amount payable on such Discount Bonds at maturity. The difference between the price at which a substantial amount of the Discount Bonds of a given maturity is first sold to the public (the "Issue Price") and the principal amount payable at maturity constitutes "original issue discount" under the Internal Revenue Code. The amount of original issue discount that accrues to a holder of a Discount Bond under section 1288 of the Internal Revenue Code is excluded from federal gross income to the same extent that stated interest on such Discount Bond would be so excluded. The amount of the original issue discount that accrues with respect to a Discount Bond under section 1288 is added to the owner's federal tax basis in determining gain or loss upon disposition of such Discount Bond (whether by sale, exchange, redemption or payment at maturity).

Interest in the form of original issue discount accrues under section 1288 pursuant to a constant yield method that reflects semiannual compounding on dates that are determined by reference to the maturity date of the Discount Bond. The amount of original issue discount that accrues for any particular semiannual accrual period generally is equal to the excess of (1) the product of (a) one-half of the yield on such Discount Bonds (adjusted as necessary for an initial short period) and (b) the adjusted issue price of such Discount Bonds, over (2) the amount of stated interest actually payable. For purposes of the preceding sentence, the adjusted issue price is determined by adding to the Issue Price for such Discount Bonds the original issue discount that is treated as having accrued during all prior semiannual accrual periods. If a Discount Bond is sold or otherwise disposed of between semiannual compounding dates, then the original issue discount that would have accrued for that semiannual accrual period for federal income tax purposes is allocated ratably to the days in such accrual period.

An owner of a Discount Bond who disposes of such Discount Bond prior to maturity should consult owner's tax advisor as to the amount of original issue discount accrued over the period held and the amount of taxable gain or loss upon the sale or other disposition of such Discount Bond prior to maturity.

Owners who purchase Discount Bonds in the initial public offering but at a price different than the Issue Price should consult their own tax advisors with respect to the tax consequences of the ownership Discount Bonds.

The Internal Revenue Code contains provisions relating to the accrual of original issue discount in the case of subsequent purchasers of bonds such as the Discount Bonds. Owners who do not purchase Discount Bonds in the initial offering should consult their own tax advisors with respect to the tax consequences of the ownership of the Discount Bonds.

Original issue discount that accrues in each year to an owner of a Discount Bond may result in collateral federal income tax consequences to certain taxpayers. No opinion is expressed as to state and local income tax treatment of original issue discount. All owners of Discount Bonds should consult their own tax advisors with respect to the federal, state, local and foreign tax consequences associated with the purchase, ownership, redemption, sale or other disposition of Discount Bonds.

# **CONTINUING DISCLOSURE**

For the purpose of complying with paragraph (b)(5) of Rule 15c2-12 promulgated by the Securities and Exchange Commission under the Securities Exchange Act of 1934, as amended (the "Rule"), the City will covenant and agree, for the benefit of the registered holders or beneficial owners from time to time of the outstanding Bonds to provide reports of specified information and notice of the occurrence of certain events, as hereinafter described (the "Disclosure Covenants"). The information to be provided on an annual basis, and the events as to which notice is to be given, is set forth in "APPENDIX E – Form of Continuing Disclosure Certificate". This covenant is being made by the City to assist the Underwriter(s) in complying with the Rule.

Breach of the Disclosure Covenants will not constitute a default or an "Event of Default" under the Bonds or Resolution, respectively. A broker or dealer is to consider a known breach of the Disclosure Covenants, however, before recommending the purchase or sale of the Bonds in the secondary market. Thus, a failure on the part of the City to observe the Disclosure Covenants may adversely affect the transferability and liquidity of the Bonds and their market price.

Pursuant to the Rule, in the last five years, the City believes it has complied in all material respects with regard to its prior Disclosure Covenants.

Bond Counsel expresses no opinion as to whether the Disclosure Covenants comply with the requirements of Section (b)(5) of the Rule.

# **OPTIONAL REDEMPTION**

Bonds due June 1, 2025 - 2030 inclusive, are not subject to optional redemption. Bonds due June 1, 2031 - 2033, inclusive, are callable in whole or in part on any date on or after June 1, 2030, at a price of par and accrued interest. If selection by lot within a maturity is required, the Registrar shall designate the Bonds to be redeemed by random selection of the names of the registered owners of the entire annual maturity until the total amount of Bonds to be called has been reached.

If less than all of the maturity is called for redemption, the City will notify DTC of the particular amount of such maturity to be redeemed prior to maturity. DTC will determine by lot the amount of each Participant's interest in such maturity to be redeemed and each Participant will then select by lot the beneficial ownership interests in such maturity to be redeemed.

Thirty days' written notice of redemption shall be given to the registered owner of the Bond. Failure to give written notice to any registered owner of the Bonds or any defect therein shall not affect the validity of any proceedings for the redemption of the Bonds. All Bonds or portions thereof called for redemption will cease to bear interest after the specified redemption date, provided funds for their redemption are on deposit at the place of payment. Written notice will be deemed completed upon transmission to the owner of record.

# LITIGATION

There is no litigation of any nature now pending or threatened restraining or enjoining the issuance, sale, execution or delivery of the Bonds, or in any way contesting or affecting the validity of the Bonds or any proceedings of the City taken with respect to the issuance or sale thereof. There is no litigation now pending, or to the knowledge of the City, threatened against the City that is expected to materially impact the financial condition of the City.

# LEGAL MATTERS

Legal matters incident to the authorization, issuance and sale of the Bonds and with regard to the tax-exempt status of the interest thereon (see **"TAX EXEMPTION AND RELATED TAX MATTERS"** herein) are subject to the approving legal opinion of Dorsey & Whitney LLP, Des Moines, Iowa, Bond Counsel, a form of which is attached hereto as **APPENDIX C**. Signed copies of the opinion, dated and premised on law in effect as of the date of original delivery of the Bonds, will be delivered to the Underwriter at the time of such original delivery. The Bonds are offered subject to prior sale and to the approval of legality of the Bonds by Bond Counsel.

The legal opinion to be delivered will express the professional judgment of Bond Counsel and by rendering a legal opinion, Bond Counsel does not become an insurer or guarantor of the result indicated by that expression of professional judgment or of the transaction or the future performance of the parties to the transaction.

Bond Counsel has not been engaged, nor has it undertaken, to prepare or to independently verify the accuracy of the Official Statement, including but not limited to financial or statistical information of the City and risks associated with the purchase of the Bonds, except Bond Counsel has reviewed the information and statements contained in the Official Statement under, **"TAX EXEMPTION AND RELATED TAX MATTERS"** and **"LEGAL MATTERS"**, insofar as such statements contained under such captions purport to summarize certain provisions of the Internal Revenue Code of 1986, the Bonds and any opinions rendered by Bond Counsel. Bond Counsel has prepared the documents contained in **APPENDIX C** and **APPENDIX D**.

# **OFFICIAL STATEMENT AUTHORIZATION**

This Official Statement has been authorized for distribution to prospective purchasers of the Bonds. All statements, information, and statistics herein are believed to be correct but are not guaranteed by the consultants or by the City, and all expressions of opinion, whether or not so stated, are intended only as such.

This Official Statement is not to be construed as a contract or agreement amongst the City, the Underwriter, or the holders of any of the Bonds. Any statements made in this Official Statement involving matters of opinion, whether or not expressly so stated, are intended merely as opinions and not as representations of fact. The information and expressions of opinions contained herein are subject to change without notice and neither the delivery of this Official Statement or the sale of the Bonds made hereunder shall, under any circumstances, create any implication that there has been no change in the affairs of the City since the date hereof. The information contained in this Official Statement is not guaranteed.

# UNDERWRITING

The Bonds were offered for sale by the City at a public, competitive sale on August 21, 2023. The best bid submitted at the sale was submitted by \_\_\_\_\_\_ (the "Underwriter"). The City awarded the contract for sale of the Bonds to the Underwriter at a price of \$\_\_\_\_\_\_ (reflecting the par amount of \$\_\_\_\_\_\_, plus a reoffering premium of \$\_\_\_\_\_\_, and less an Underwriter's discount of \$\_\_\_\_\_\_). The Underwriter has represented to the City that the Bonds have been subsequently re-offered to the public initially at the yields or prices set forth in the Final Official Statement.

# MUNICIPAL ADVISOR

The City has engaged Speer Financial, Inc. as municipal advisor (the "Municipal Advisor") in connection with the issuance and sale of the Bonds. The Municipal Advisor is a Registered Municipal Advisor in accordance with the rules of the MSRB. The Municipal Advisor will not participate in the underwriting of the Bonds. The financial information included in the Official Statement has been compiled by the Municipal Advisor. Such information does not purport to be a review, audit or certified forecast of future events and may not conform with accounting principles applicable to compilations of financial information. The Municipal Advisor is not a firm of certified public accountants and does not serve in that capacity or provide accounting services in connection with the Bonds. The Municipal Advisor is not obligated to undertake any independent verification of or to assume any responsibility for the accuracy, completeness or fairness of the information contained in this Official Statement, nor is the Municipal Advisor obligated by the City's continuing disclosure undertaking.

# MISCELLANEOUS

Brief descriptions or summaries of the City, the Bonds, the Resolution and other documents, agreements and statutes are included in this Official Statement. The summaries or references herein to the Bonds, the Resolution and other documents, agreements and statutes referred to herein, and the description of the Bonds included herein, do not purport to be comprehensive or definitive, and such summaries, references and descriptions are qualified in their entireties by reference to such documents, and the description herein of the Bonds is qualified in its entirety by reference to the form thereof and the information with respect thereto included in the aforesaid documents. Copies of such documents may be obtained from the City.

Any statements in this Official Statement involving matters of opinion or estimates, whether or not expressly so stated, are intended as such and not as representations of fact, and no representation is made that any of the estimates will be realized. This Official Statement is not to be construed as a contract or agreement between the City and the purchasers or Owners of any of the Bonds.

The attached **APPENDICES A**, **B**, **C**, and **D** are integral parts of this Official Statement and must be read together with all of the foregoing statements.

It is anticipated that CUSIP identification numbers will be printed on the Bonds, but neither the failure to print such numbers on any Bonds nor any error in the printing of such numbers shall constitute cause for a failure or refusal by the purchaser thereof to accept delivery of and pay for any Bonds.

The City has reviewed the information contained herein which relates to it and has approved all such information for use within this Official Statement. The execution and delivery of this Official Statement has been duly authorized by the City.

# /s/ SONIA ARELLANO SUNDBERG City Clerk/Treasurer

CITY OF GILBERT Story County, Iowa

# /s/ JONATHAN POPP

*Mayor* CITY OF GILBERT Story County, Iowa

# **APPENDIX A**

# CITY OF GILBERT STORY COUNTY, IOWA

# FISCAL YEAR 2022 FINANCIAL REPORT OF THE CITY FILED WITH THE STATE OF IOWA

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nmental (a)			and federal
nmental (a)			
(u)	Proprietary (b)	Total Actual (c)	) Budget (d
	(b)	10000111000000 (0)	, Duuger (u
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281,763	0	- ):	-
81,418 56,265	0	- , -	
209,492	0		2
64,506	1,049,378		
0	0		
71,162	0	71,162	2 10,500
0	139,133	139,133	; (
179,775	155,092	334,867	-
1,624,386	1,343,603	2,967,989	4,065,95
180,447		180,447	
1,306,802		1,306,802	-
1,600 204,742		1,600 204,742	,
46,752		46,752	
212,737		212,737	
0		212,737	-
0		0	
1,953,080	0	1,953,080	2,490,56
	971,835		
1,953,080	971,835		
0	0	-	
187,800	147,067	334,867	
2,140,880 1,118,9		3,259,782 -291,793	
-516,494 4,002,897	224,701 2,364,929		-
3,486,403	2,589,630		
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	Funds		
Agency Funds			
lness at June .	30, 2022	Α	mount
			20,808
			(
			4,610,003
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# **REVENUE P2** CITY OF GILBERT

# REVENUE AND OTHER FINANCING SOURCES FOR YEAR ENDED JUNE 30, 2022

NON-GAAP/CASH BASIS

Item Description		General (a)	Special Revenue (b)	TIF Special Revenue (c)	Debt Service (d)	Capital Projects (e)	Permanent (f)	Total Governmental (Sum of (a) through (f)) (g)	Proprietary (h)	Grand Total (Sum of (g) and (h)) (i)	f
Section A - Taxes	1										1
Taxes levied on property	2	474,880	77,553		127,572			680,005		680,003	5 2
Less: Uncollected Property Taxes - Levy Year	3							0		(	0 3
Net Current Property Taxes	4	474,880	77,553		127,572	0	0	680,005		680,005	5 4
Delinquent Property Taxes	5							0		(	0 5
Total Property Tax	6	474,880	77,553		127,572	0	0	680,005		680,005	5 6
TIF Revenues	7							0		(	0 7
Other City Taxes											
Utility Tax Replacement Excise Taxes	8				1,110			1,110		1,110	0 8
Utility Franchise Tax (Chapter 364.2, Code of Iowa)	9							0		(	09
Parimutuel Wager Tax	10							0		(	0 10
Gaming Wager Tax	11							0		(	0 11
Mobile Home Tax	12							0		(	0 12
Hotel / Motel Tax	13							0		(	0 13
Other Local Option Taxes	14	85,751	194,902					280,653		280,653	3 14
Total Other City Taxes	15	85,751	194,902		1,110	0	0	281,763	0	281,763	3 15
Section B - Licenses and Permits	16	81,418						81,418		81,418	8 16
Section C - Use of Money and Property	17										17
Interest	18	28,844						28,844		28,844	4 18
Rents and Royalties	19	27,421						27,421		27,42	1 19
Other Miscellaneous Use of Money and Property	20							0		(	0 20
	21							0		(	0 21
Total Use of Money and Property	22	56,265	0	0	0	0	0	56,265	0	56,265	5 22
Section D - Intergovernmental	24										24
Federal Grants and Reimbursements	26										26
Federal Grants	27	21,746						21,746		21,740	6 27
Community Development Block Grants	28							0			0 28
Housing and Urban Development	29							0		(	0 29
Public Assistance Grants	30							0		(	0 30
Payment in Lieu of Taxes	31							0		(	0 31
	32							0		(	0 32
Total Federal Grants and Reimbursements	33	21,746	0		0	0	0	21,746	0	21,740	

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# **REVENUE P3** CITY OF GILBERT

# REVENUE AND OTHER FINANCING SOURCES FOR YEAR ENDED JUNE 30, 2022

NON-GAAP/CASH BASIS

Item Description		General (a)	Special Revenue (b)	TIF Special Revenue (c)	Debt Service (d)	Capital Projects (e)	Permanent (f)	Total Governmental (Sum of (a) through (f)) (g)	Proprietary (h)	Grand Total (Sum of (g) and (h)) (i)
Section D - Intergovernmental - Continued	41									41
State Shared Revenues	43									43
Road Use Taxes	44		177,043					177,043		177,043 44
Other state grants and reimbursements	48									48
State grants	49	4,113	674					4,787		4,787 49
Iowa Department of Transportation	50							0		0 50
Iowa Department of Natural Resources	51							0		0 51
Iowa Economic Development Authority	52							0	1	0 52
CEBA grants	53							0		0 53
Commercial & Industrial Replacement Claim	54							0		0 54
	55							0		0 55
	56							0		0 56
	57							0		0 57
	58							0	1	0 58
	59							0		0 59
Total State	60	4,113	177,717	0	0	0	0	181,830	0	181,830 60
Local Grants and Reimbursements										
County Contributions	63	5,916						5,916		5,916 63
Library Service	64							0		0 64
Township Contributions	65							0		0 65
Fire/EMT Service	66							0	1	0 66
	67							0		0 67
	68							0		0 68
	69							0		0 69
<b>Total Local Grants and Reimbursements</b>	70	5,916	0	0	0	0	0	5,916	0	5,916 70
Total Intergovernmental (Sum of lines 33, 60, and 70)	71	31,775	177,717	0	0	0	0	209,492	0	209,492 71
Section E -Charges for Fees and Service	72									72
Water	73							0	632,254	632,254 73
Sewer	74							0	394,090	394,090 74
Electric	75							0		0 75
Gas	76							0		0 76
Parking	77							0		0 77
Airport	78							0		0 78
Landfill/garbage	79	15,983						15,983		15,983 79
Hospital	80							0		0 80

# **REVENUE P4** CITY OF

https://dom-localgov.iowa.gov/afr-view-renderer?id=6878

#### REVENUE AND OTHER FINANCING SOURCES FOR YEAR ENDED JUNE 30, NON-GAAP/CASH BASIS

Item Description		General (a)	Special Revenue (b)	TIF Special Revenue (c)	Debt Service (d)	Capital Projects (e)	Permanent (f)	Total Governmental (Sum of (a) through (f)) (g)	Proprietary (h)	Grand Total (Sum of (g) and (h)) (i)	
Section E - Charges for Fees and Service - Continued	81										81
Transit	82							0		0	82
Cable TV	83							0		0	83
Internet	84							0		0	84
Telephone	85							0		0	85
Housing Authority	86							0		0	86
Storm Water	87							0	23,034	23,034	87
Other:	88										88
Nursing Home	89							0		0	89
Police Service Fees	90							0		0	90
Prisoner Care	91							0		0	91
Fire Service Charges	92							0		0	92
Ambulance Charges	93							0		0	93
Sidewalk Street Repair Charges	94							0		0	94
Housing and Urban Renewal Charges	95							0		0	95
River Port and Terminal Fees	96							0		0	96
Public Scales	97							0		0	97
Cemetery Charges	98							0		0	98
Library Charges	99							0		0	99
Park, Recreation, and Cultural Charges	100	29,367						29,367		29,367	100
Animal Control Charges	101							0		0	101
Subdivision Engineer reimbursement by developer	102	19,156						19,156		19,156	102
	103							0			103
Total Charges for Service	104	64,506	0	0	0	0	0	64,506	1,049,378	1,113,884	104
Section F - Special Assesments	106							0		0	106
Section G - Miscellaneous	107										107
Contributions	108	59,322						59,322		59,322	108
Deposits and Sales/Fuel Tax Refunds	109							0		0	109
Sale of Property and Merchandise	110							0		0	110
Fines	111							0		0	111
Internal Service Charges	112							0		0	112
Cost Share with Fire Agency for utilities	113	11,840						11,840		11,840	113
	114							0		0	114
	115							0		0	115
	116							0		0	116
	117							0		0	117
	118							0		0	118
	119							0		0	119
Total Miscellaneous	120	71,162	0	0	0	0	0	71,162	0	71,162	120

#### **REVENUE P5** CITY OF REVENUE AND OTHER FINANCING SOURCES FOR YEAR ENDED JUNE 30, NON-GAAP/CASH BASIS

NON-GAAP/CASH BASIS Item Description		General	Special	TIF Special	Debt	Capital	Permanent	Total Governmental (Sum	Proprietary	Grand Total (Sum	Τ
item Description		(a)	Revenue (b)	Revenue (c)	Service (d)	Projects (e)	(f)	of (a) through (f)) (g)	(h)	of (g) and (h)) (i)	
Total All Revenues (Sum of lines 6, 7, 15,16,22, 71, 104, 106, and 120)	121	865,757	450,172	0	128,682	0	0	1,444,611	1,049,378	2,493,989	121
Section H - Other Financing Sources	123										123
Proceeds of capital asset sales	124							0		0	124
Proceeds of long-term debt (Excluding TIF internal borrowing)	125							0	139,133	139,133	125
Proceeds of anticipatory warrants or other short-term debt	126							0		0	126
Regular transfers in and interfund loans	127	159,775				20,000		179,775	155,092	334,867	127
Internal TIF loans and transfers in	128							0		0	128
	129							0		0	129
	130							0		0	130
Total Other Financing Sources	131	159,775	0	0	0	20,000	0	179,775	294,225	474,000	131
Total Revenues Except for Beginning Balances (Sum of lines 121 and 131)	132	1,025,532	450,172	0	128,682	20,000	0	1,624,386	1,343,603	2,967,989	132
Beginning Fund Balance July 1, 2021	134	1,751,206	784,704		475	1,466,512		4,002,897	2,364,929	6,367,826	134
Total Revenues and Other Financing Sources (Sum of lines 132 and 134)	136	2,776,738	1,234,876	0	129,157	1,486,512	0	5,627,283	3,708,532	9,335,815	136

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# EXPENDITURES P6 CITY OF GILBERT

EXPENDITURES AND OTHER FINANCING USES FOR FISCAL YEAR ENDED JUNE 30, 2022

#### NON-GAAP/CASH BASIS

Item Description	Line	General (a)	Special Revenue (b)	TIF Special Revenue (c)	Debt Service (d)	Capital Projects (e)	Permanent (f)	Total Governmental (Sum of cols. (a) through (f)) (g)	Proprietary (h)	Grand Total (Sum of col. (g)) (i)	Line
Section A - Public Safety	1										1
Police Department/Crime Prevention	2	68,794						68,794		68,794	2
Jail	3							0		0	3
Emergency Management	4	894						894		894	4
Flood control	5							0		0	5
Fire Department	6	54,432						54,432		54,432	6
Ambulance	7							0		0	7
Building Inspections	8	54,276						54,276		54,276	8
Miscellaneous Protective Services	9							0		0	9
Animal Control	10	2,051						2,051		2,051	10
Other Public Safety	11							0		0	11
	12							0		0	12
	13							0		0	13
Total Public Safety	14	180,447	0		0	0	0	180,447		180,447	14
Section B - Public Works	15									,	15
Roads, Bridges, Sidewalks	16		116,429			1,148,237		1,264,666		1,264,666	16
Parking Meter and Off-Street	10		110,429		1	1,140,237		1,204,000	1	1,204,000	10
Street Lighting	17		29,252					29,252		29,252	18
Traffic Control Safety	18		29,232					0		0	
	20		610					÷			-
Snow Removal	20		610					610		610 0	
Highway Engineering								0			
Street Cleaning	22							0		0	
Airport (if not an enterprise)	23	10.1/0						0		0	23
Garbage (if not an enterprise)	24	12,162	112					12,162		12,162	24
Other Public Works	25		112					112		112	25
	26							0		0	-
	27							0		0	27
Total Public Works	28	12,162	146,403		0	1,148,237	0	1,306,802		1,306,802	28
Section C - Health and Social Services	29										29
Welfare Assistance	30							0		0	30
City Hospital	31							0		0	31
Payments to Private Hospitals	32							0		0	32
Health Regulation and Inspections	33							0		0	33
Water, Air, and Mosquito Control	34							0		0	34
Community Mental Health	35							0		0	35
Other Health and Social Services	36		1,600					1,600		1,600	36
	37							0		0	37
	38							0		0	38
Total Health and Social Services	39	0	1,600		0	0	0	1,600		1,600	39
Section D - Culture and Recreation	40										40
Library Services	41	56,005						56,005		56,005	41
Museum, Band, Theater	41	50,005						0		0	
Parks	42	128,798	17,458		1			146,256	1	146,256	42
Recreation	43	120,790	17,430		1			0		140,230	43
Cemetery	44	1,969						1,969		1,969	44
Community Center, Zoo, Marina, and Auditorium	45	400						400		400	45
	40										
Other Culture and Recreation		112						112		112	47
	48							0		0	-
	49	105 20 1			-	-	-	0		0	49
Total Culture and Recreation	50	187,284	17,458		0	0	0	204,742		204,742	50

#### **EXPENDITURES P7**

#### CITY OF

EXPENDITURES AND OTHER FINANCING USES FOR FISCAL YEAR ENDED JUNE 30, -- Continued

#### NON-GAAP/CASH BASIS

Item description	Line	General (a)	Special Revenue (b)	TIF Special Revenue (c)	Debt Service (d)	Capital Projects (e)	Permanent (f)	Total Governmental (Sum of cols. (a) through (f)) (g)	Proprietary (h)	Grand Total (Sum of col. (g)) (i)	Line
Section E - Community and Economic Development	51										51
Community beautification	52							0		0	52
Economic development	53	28,317						28,317		28,317	53
Housing and urban renewal	54	18,435						18,435		18,435	
Planning and zoning	55							0		0	55
Other community and economic development	56							0		0	56
TIF Rebates	57							0		0	57
	58							0		0	58
Total Community and Economic Development	59	46,752	0	0	0	0	0	46,752		46,752	59
Section F - General Government	60										60
Mayor, Council and City Manager	61	3,075	238					3,313		3,313	61
Clerk, Treasurer, Financial Administration	62	166,500	29,068					195,568		195,568	62
Elections	63	754						754		754	63
Legal Services and City Attorney	64	7,779						7,779		7,779	64
City Hall and General Buildings	65	4,610						4,610		4,610	65
Tort Liability	66							0		0	66
Other General Government	67							0		0	67
Bank Service Fees	68	713						713		713	68
	69							0		0	69
Total General Government	70	183,431	29,306		0	0	0	212,737		212,737	70
Section G - Debt Service	71							0		0	71
	72							0		0	72
	73							0		0	73
Total Debt Service	74	0	0	0	0	0	0	0		0	74
Section H - Regular Capital Projects - Specify	75										75
· · · · ·	76							0		0	76
	77							0		0	_
Subtotal Regular Capital Projects	78	0	0		0	0	0	0		0	78
TIF Capital Projects - Specify	79	1			1						79
- • • •	80							0	1	0	80
	81	1			1			0		0	81
Subtotal TIF Capital Projects	82	0	0		0	0	0	0		0	82
Total Capital Projects	83	0	0		0	0	0	0		0	83
Total Governmental Activities Expenditures	84	610,076	194,767	0	0	1,148,237	0	1,953,080		1,953,080	
(Sum of lines 14, 28, 39, 50, 59, 70, 74, 83)	85										85

TIF Rebates are expended out of the TIF Special Revenue Fund within the Community and Economic Development program's activity "Other"

#### **EXPENDITURES P8**

#### CITY OF

https://dom-localgov.iowa.gov/afr-view-renderer?id=6878

EXPENDITURES AND OTHER FINANCING USES FOR FISCAL YEAR ENDED JUNE 30, -- Continued NON-GAAP/CASH BASIS

Item description	Line	General (a)	Special Revenue (b)	TIF Special Revenue (c)	Debt Service (d)	Capital Projects (e)	Permanent (f)	Total Governmental (Sum of cols. (a) through (f)) (g)	Proprietary (h)	Grand Total (Sum of col. (g)) (i)	Line
Section I - Business Type Activities	87										87
Water - Current Operation	88								326,346	326,346	88
Capital Outlay	89									0	89
Debt Service	90								255,068	255,068	90
Sewer and Sewage Disposal - Current Operation	91								117,933	117,933	91
Capital Outlay	92									0	92
Debt Service	93								264,220	264,220	93
Electric - Current Operation	94									0	94
Capital Outlay	95									0	95
Debt Service	96									0	96
Gas Utility - Current Operation	97									0	97
Capital Outlay	98									0	98
Debt Service	99									0	- 99
Parking - Current Operation	100									0	100
Capital Outlay	101									0	101
Debt Service	102									0	102
Airport - Current Operation	103									0	103
Capital Outlay	104									0	104
Debt Service	105									0	105
Landfill/Garbage - Current operation	106									0	106
Capital Outlay	107									0	107
Debt Service	108									0	108
Hospital - Current Operation	109									0	109
Capital Outlay	110									0	110
Debt Service	111									0	111
Transit - Current Operation	112									0	112
Capital Outlay	113									0	113
Debt Service	114									0	114
Cable TV, Telephone, Internet - Current Operation	115									0	115
Capital Outlay	116									0	116
Housing Authority - Current Operation	117									0	117
Capital Outlay	118									0	118
Debt Service	119									0	119
Storm Water - Current Operation	120								6,833	6,833	120
Capital Outlay	121									0	121
Debt Service	122									0	122
Other Business Type - Current Operation	123								1,435	1,435	123
Capital Outlay	124				1					0	124
Debt Service	125				1		T			0	125
Internal Service Funds - Specify	126										126
	127				1		T			0	127
	128									0	128
Total Business Type Activities	129								971,835	971,835	129

# EXPENDITURES P9 CITY OF GILBERT

EXPENDITURES AND OTHER FINANCING USES FOR FISCAL YEAR ENDED JUNE 30, 2022 -- Continued

#### NON-GAAP/CASH BASIS

Item description	Line	General (a)	Special Revenue (b)	TIF Special Revenue (c)	Debt Service (d)	Capital Projects (e)	Permanent (f)	Total Governmental (Sum of cols. (a) through (f)) (g)	Proprietary (h)	Grand Total (Sum of col. (g)) (i)	Line
Subtotal Expenditures (Sum of lines 84 and 129)	130	610,076	194,767	0	0	1,148,237	0	1,953,080	971,835	2,924,915	130
Section J - Other Financing Uses Including Transfers Out	131										131
Regular transfers out	132	8,025	179,775					187,800	147,067	334,867	132
Internal TIF loans/repayments and transfers out	133							0		0	133
	134							0		0	134
Total Other Financing Uses	135	8,025	179,775	0	0	0	0	187,800	147,067	334,867	135
Total Expenditures and Other Financing Uses (Sum of lines 130 and 135)	136	618,101	374,542	0	0	1,148,237	0	2,140,880	1,118,902	3,259,782	136
	137										137
Ending fund balance June 30, :	138										138
Governmental:	139										139
Nonspendable	140							0		0	140
Restricted	141		860,334					860,334		860,334	141
Committed	142				129,157	338,275		467,432		467,432	142
Assigned	143	2,158,637						2,158,637		2,158,637	143
Unassigned	144							0		0	144
Total Governmental	145	2,158,637	860,334	0	129,157	338,275	0	3,486,403		3,486,403	145
Proprietary	146						İ		2,589,630	2,589,630	146
Total Ending Fund Balance June 30,	147	2,158,637	860,334	0	129,157	338,275	0	3,486,403	2,589,630	6,076,033	147
Total Requirements (Sum of lines 136 and 147)	148	2,776,738	1,234,876	0	129,157	1,486,512	0	5,627,283	3,708,532	9,335,815	148

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#### OTHER P10

Part III Intergovernmental Expenditures Ple	Part III Intergovernmental Expenditures Please report below expenditures made to the State or to other local governments on a reimbursement or cost sharing basis. Include these expenditures in part II. Enter amount.								
Purpose	Amount paid to other local governments	Purpose	Amount paid to Stat	ie					
Correction		Highways							
Health		All other							
Highways									
Transit Subsidies									
Libraries	48,000								
Police protection	68,794								
Sewerage	596								
Sanitation	12,039								
All other	58,599								
Part IV Wages & Salaries Report here the total salaries and wages paid to all employees of your government before deductions of social security, retirement, etc. Include also salaries and wages paid to employees of any utility owned and operated by your government, as well as salaries and wages of municipal employees charged to construction projects.									
	YOU ARE REQUIRED TO ENTER SALARY DOLLARS IN THE Amount areas FOR SALARIE	S AND WAGES PAID		Amount					

?id=	Total Salaries and Wages Paid									237,778	-
?id=6878	Part V Debt Outstanding, Issued, and Retired Transit subsidies A. Long-Term Debt										
	Debt During the	Fiscal Year				Debt Outst	anding JUNE 30	, 2022			1
	Purpose	Line	Debt Outstanding JULY 1, 2021	Issued	Retired	General Obligation	<b>TIF Revenue</b>	Revenue	Other	Interest Paid This Year	1
	Water Utility	1.	4,302,4	08 4,656,540	198,000	437,000		3,844,408	10,906	76,342	5
	Sewer Utility	2.	3,961,0	00 4,320,751	185,000				9,902	69,317	Gal
	Electric Utility	3.									ဂ
	Gas Utility	4.									Ve
	Transit-Bus	5.									rnn
	L. desets 1 Deserves	(									

Actual valuation January 1, 2	2020				9	92,200,073	<b>x.0.5</b> = \$	4	,610,003.65
DEBT LIMITATION FOR GENERAL OBLIGAT							Amount		
Outstanding as of JUNE 30, 2022									
Outstanding as of July 1, 2021									
B. Short-Term Debt Amount									
Total Long-Term		9,608,408	10,322,291	463,000	517,000	0	3,844,408	20,808	3
Section 108	14.								
Stormwater	13.								
Airport	12.								
Parking	11.								
GO	10.	1,345,000	1,345,000	80,000	80,000				
Other Purposes / Miscellaneous	9.								
TIF Revenue	8.								
Mortgage Revenue	7.					ĺ			
Industrial Revenue	6.						1		1
Transit-Bus	5.								
Gas Othiny	ч.								

Type of asset	Amount							
Cash and investments - Include cash on hand, CD's, time, checking and savings deposits, Federal securities, Federal agency securities, State and local government securities, and all other	Bond and interest funds (a)	Bond construction funds (b)	Pension/retirement funds (c)	All other Funds (d)	Total (e)			
securities. Exclude value of real property.				6,076,033	6,076,033			
			e Total above SHOULD EQUAL mn C PLUS the amounts in the sl		ounts on the			

19,223

164,882

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#### **APPENDIX B**

#### DESCRIBING BOOK-ENTRY-ONLY ISSUANCE

1. The Depository Trust Company ("DTC"), New York, New York, will act as securities depository for the Bonds (the "Securities"). The Securities will be issued as fully-registered securities registered in the name of Cede & Co. (DTC's partnership nominee) or such other name as may be requested by an authorized representative of DTC. One fully-registered Security certificate will be issued for each issue of the Securities, each in the aggregate principal amount of such issue, and will be deposited with DTC.

2. DTC, the world's largest securities depository, is a limited-purpose trust company organized under the New York Banking Law, a "banking organization" within the meaning of the New York Banking Law, a member of the Federal Reserve System, a "clearing corporation" within the meaning of the New York Uniform Commercial Code, and a "clearing agency" registered pursuant to the provisions of Section 17A of the Securities Exchange Act of 1934. DTC holds and provides asset servicing for over 3.5 million issues of U.S. and non-U.S. equity issues, corporate and municipal debt issues, and money market instruments (from over 100 countries) that DTC's participants ("Direct Participants") deposit with DTC. DTC also facilitates the post-trade settlement among Direct Participants of sales and other securities transactions in deposited securities, through electronic computerized book-entry transfers and pledges between Direct Participants' accounts. This eliminates the need for physical movement of securities certificates. Direct Participants include both U.S. and non-U.S. securities brokers and dealers, banks, trust companies, clearing corporations, and certain other organizations. DTC is a wholly-owned subsidiary of The Depository Trust & Clearing Corporation ("DTCC"). DTCC is the holding company for DTC, National Securities Clearing Corporation and Fixed Income Clearing Corporation, all of which are registered clearing agencies. DTCC is owned by the users of its regulated subsidiaries. Access to the DTC system is also available to others such as both U.S. and non-U.S. securities brokers and dealers, banks, trust companies, and clearing corporations that clear through or maintain a custodial relationship with a Direct Participant, either directly or indirectly ("Indirect Participants"). DTC has a S&P Global Ratings rating of AA+. The DTC Rules applicable to its Participants are on file with the Securities and Exchange Commission. More information about DTC can be found at www.dtcc.com.

3. Purchases of Securities under the DTC system must be made by or through Direct Participants, which will receive a credit for the Securities on DTC's records. The ownership interest of each actual purchaser of each Security ("Beneficial Owner") is in turn to be recorded on the Direct and Indirect Participants' records. Beneficial Owners will not receive written confirmation from DTC of their purchase. Beneficial Owners are, however, expected to receive written confirmations providing details of the transaction, as well as periodic statements of their holdings, from the Direct or Indirect Participant through which the Beneficial Owner entered into the transaction. Transfers of ownership interests in the Securities are to be accomplished by entries made on the books of Direct and Indirect Participants acting on behalf of Beneficial Owners. Beneficial Owners will not receive certificates representing their ownership interests in Securities, except in the event that use of the book-entry system for the Securities is discontinued.

4. To facilitate subsequent transfers, all Securities deposited by Direct Participants with DTC are registered in the name of DTC's partnership nominee, Cede & Co., or such other name as may be requested by an authorized representative of DTC. The deposit of Securities with DTC and their registration in the name of Cede & Co. or such other DTC nominee do not effect any change in beneficial ownership. DTC has no knowledge of the actual Beneficial Owners of the Securities; DTC's records reflect only the identity of the Direct Participants to whose accounts such Securities are credited, which may or may not be the Beneficial Owners. The Direct and Indirect Participants will remain responsible for keeping account of their holdings on behalf of their customers. 5. Conveyance of notices and other communications by DTC to Direct Participants, by Direct Participants to Indirect Participants, and by Direct Participants and Indirect Participants to Beneficial Owners will be governed by arrangements among them, subject to any statutory or regulatory requirements as may be in effect from time to time. Beneficial Owners of Securities may wish to take certain steps to augment the transmission to them of notices of significant events with respect to the Securities, such as redemptions, tenders, defaults, and proposed amendments to the Security documents. For example, Beneficial Owners of Securities may wish to ascertain that the nominee holding the Securities for their benefit has agreed to obtain and transmit notices to Beneficial Owners. In the alternative, Beneficial Owners may wish to provide their names and addresses to the Registrar and request that copies of notices be provided directly to them.

6. Redemption notices shall be sent to DTC. If less than all of the Securities within an issue are being redeemed, DTC's practice is to determine by lot the amount of the interest of each Direct Participant in such issue to be redeemed.

7. Neither DTC nor Cede & Co. (nor any other DTC nominee) will consent or vote with respect to Securities unless authorized by a Direct Participant in accordance with DTC's MMI Procedures. Under its usual procedures, DTC mails an Omnibus Proxy to the City as soon as possible after the record date. The Omnibus Proxy assigns Cede & Co.'s consenting or voting rights to those Direct Participants to whose accounts Securities are credited on the record date (identified in a listing attached to the Omnibus Proxy).

8. Redemption proceeds, distributions, and dividend payments on the Securities will be made to Cede & Co., or such other nominee as may be requested by an authorized representative of DTC. DTC's practice is to credit Direct Participants' accounts upon DTC's receipt of funds and corresponding detail information from the City or the Paying Agent, on payable date in accordance with their respective holdings shown on DTC's records. Payments by Participants to Beneficial Owners will be governed by standing instructions and customary practices, as is the case with securities held for the accounts of customers in bearer form or registered in "street name," and will be the responsibility of such Participant and not of DTC, the Paying Agent, or the City, subject to any statutory or regulatory requirements as may be in effect from time to time. Payment of redemption proceeds, distributions, and dividend payments to Cede & Co. (or such other nominee as may be requested by an authorized representative of DTC) is the responsibility of the City or the Paying Agent, disbursement of such payments to Direct Participants will be the responsibility of DTC, and disbursement of such payments to the Beneficial Owners will be the responsibility of Direct and Indirect Participants.

9. A Beneficial Owner shall give notice to elect to have its Securities purchased or tendered, through its Participant, to any Tender/Remarketing Agent, and shall effect delivery of such Securities by causing the Direct Participant to transfer the Participant's interest in the Securities, on DTC's records, to any Tender/Remarketing Agent. The requirement for physical delivery of Securities in connection with an optional tender or a mandatory purchase will be deemed satisfied when the ownership rights in the Securities are transferred by Direct Participants on DTC's records and followed by a bookentry credit of tendered Securities to any Tender/Remarketing Agent's DTC account.

10. DTC may discontinue providing its services as depository with respect to the Securities at any time by giving reasonable notice to the City or the Paying Agent. Under such circumstances, in the event that a successor depository is not obtained, Security certificates are required to be printed and delivered.

11. The City may decide to discontinue use of the system of book-entry-only transfers through DTC (or a successor securities depository). In that event, Security certificates will be printed and delivered to DTC.

12. The information in this section concerning DTC and DTC's book-entry system has been obtained from sources that the City believes to be reliable, but the City takes no responsibility for the accuracy thereof.

## **APPENDIX C**

### DRAFT FORM OF BOND COUNSEL OPINION

We hereby certify that we have examined certified copies of the proceedings (the "Proceedings") of the City Council of the City of Gilbert (the "Issuer"), in Story County, Iowa, passed preliminary to the issue by the Issuer of its General Obligation Corporate Purpose Bonds, Series 2023 (the "Bonds") in the amount of \$1,400,000, in the denomination of \$5,000 each, or any integral multiple thereof, dated September 26, 2023, in evidence of the Issuer's obligation under a certain loan agreement (the "Loan Agreement"), dated as of September 26, 2023. The Bonds mature on June 1 in each of the respective years and in the principal amounts and bear interest payable semiannually on June 1 and December 1 in each year, commencing June 1, 2024, at the respective rates as follows:

Date	Principal	Interest Rate	Date	Principal	Interest Rate
2025	\$130,000	%	2030	\$160,000	%
2026	\$135,000	%	2031	\$170,000	%
2027	\$140,000	%	2032	\$175,000	%
2028	\$150,000	%	2033	\$185,000	%
2029	\$155,000	%			

Principal of the Bonds maturing in the years 2031 through 2033, inclusive, is subject to optional redemption prior to maturity on June 1, 2030, or on any date thereafter on terms of par plus accrued interest.

Based upon our examination, we are of the opinion, as of the date hereof, that:

1. The Proceedings show lawful authority for such issue under the laws of the State of Iowa.

2. The Bonds and the Loan Agreement are valid and binding general obligations of the Issuer.

3. All taxable property within the corporate boundaries of the Issuer is subject to the levy of taxes to pay the principal of and interest on the Bonds without constitutional or statutory limitation as to rate or amount.

4. The interest on the Bonds (including any original issue discount properly allocable to an owner thereof) is excluded from gross income for federal income tax purposes and is not treated as a preference item in calculating the federal alternative minimum tax imposed on noncorporate taxpayers under the Internal Revenue Code of 1986 (the "Code"). The opinions set forth in the preceding sentence are subject to the condition that the Issuer comply with all requirements of the Code that must be satisfied subsequent to the issuance of the Bonds in order that interest thereon be, or continue to be, excluded from gross income for federal income tax purposes. The Issuer has covenanted to comply with each such requirement. Failure to comply with certain of such requirements may cause the inclusion of interest on the Bonds in gross income for federal income tax purposes to be retroactive to the date of issuance of the Bonds.

5. The Bonds are "qualified tax-exempt obligations" within the meaning of Section 265(b)(3) of the Code. The opinion set forth in the preceding sentence is subject to the condition that the Issuer comply with all requirements of the Code that must be satisfied subsequent to the issuance of the Bonds in order that the Bonds be, or continue to be, qualified tax-exempt obligations. The Issuer has covenanted to comply with each such requirement.

We express no opinion regarding other federal tax consequences arising with respect to the Bonds. We note, however, that interest on the Bonds may be taken into account in determining adjusted financial statement income for purposes of the federal alternative minimum tax imposed on applicable corporations (as defined in Section 59(k) of the Code) for tax years beginning after December 31, 2022.

The rights of the owners of the Bonds and the enforceability thereof may be subject to bankruptcy, insolvency, reorganization, moratorium and other similar laws affecting creditors' rights heretofore or hereafter enacted to the extent constitutionally applicable, and their enforcement may also be subject to the exercise of judicial discretion in appropriate cases.

#### DORSEY & WHITNEY LLP

\*This form of bond counsel opinion is subject to change pending the results of the sale of the Bonds contemplated herein.

### **APPENDIX D**

#### DRAFT CONTINUING DISCLOSURE CERTIFICATE

This Continuing Disclosure Certificate (the "Disclosure Certificate") is executed and delivered by the City of Gilbert, Iowa (the "Issuer"), in connection with the issuance of \$1,400,000 General Obligation Corporate Purpose Bonds, Series 2023 (the "Bonds"), dated September 26, 2023. The Bonds are being issued pursuant to a resolution of the Issuer approved on September 11, 2023 (the "Resolution"). The Issuer covenants and agrees as follows:

Section 1. <u>Purpose of the Disclosure Certificate</u>. This Disclosure Certificate is being executed and delivered by the Issuer for the benefit of the Holders and Beneficial Owners of the Bonds and in order to assist the Participating Underwriters in complying with S.E.C. Rule 15c2-12.

Section 2. <u>Definitions</u>. In addition to the definitions set forth in the Resolution, which apply to any capitalized term used in this Disclosure Certificate unless otherwise defined in this Section, the following capitalized terms shall have the following meanings:

"Annual Report" shall mean any Annual Report provided by the Issuer pursuant to, and as described in, Sections 3 and 4 of this Disclosure Certificate.

"Beneficial Owner" shall mean any person which (a) has the power, directly or indirectly, to vote or consent with respect to, or to dispose of ownership of, any Bonds (including persons holding Bonds through nominees, depositories or other intermediaries), or (b) is treated as the owner of any Bonds for federal income tax purposes.

"Dissemination Agent" shall mean the Dissemination Agent, if any, designated in writing by the Issuer and which has filed with the Issuer a written acceptance of such designation.

"EMMA" shall mean the MSRB's Electronic Municipal Market Access system available at http://emma.msrb.org.

"Financial Obligation" shall mean a (i) debt obligation, (ii) derivative instrument entered into in connection with, or pledged as security or a source of payment for, an existing or planned debt obligation, or, (iii) guarantee of either (i) or (ii). The term "Financial Obligation" shall not include municipal securities as to which a final official statement has been provided to the MSRB pursuant to the Rule.

"Holders" shall mean the registered holders of the Bonds, as recorded in the registration books of the Registrar.

"Listed Events" shall mean any of the events listed in Section 5(a) of this Disclosure Certificate.

"Municipal Securities Rulemaking Board" or "MSRB" shall mean the Municipal Securities Rulemaking Board, 1300 I Street NW, Suite 1000, Washington, DC 20005.

"Participating Underwriter" shall mean any of the original underwriters of the Bonds required to comply with the Rule in connection with offering of the Bonds.

"Rule" shall mean Rule 15c2-12 adopted by the Securities and Exchange Commission under the Securities Exchange Act of 1934, as the same may be amended from time to time.

"State" shall mean the State of Iowa.

#### Section 3. <u>Provision of Annual Reports</u>.

(a) To the extent such information is customarily prepared by the Issuer and is made publicly available, not later than June 30 (the "Submission Deadline") of each year following the end of the 2022-2023 fiscal year, the Issuer shall, or shall cause the Dissemination Agent (if any) to, file on EMMA an electronic copy of its Annual Report which is consistent with the requirements of Section 4 of this Disclosure Certificate in a format and accompanied by such identifying information as prescribed by the MSRB. The Annual Report may be submitted as a single document or as separate documents comprising a package, and may cross-reference other information as provided in Section 4 of this Disclosure Certificate; provided that the audited financial statements of the Issuer may be submitted separately from the balance of the Annual Report and later than the Submission Deadline if they are not available by that date. If the Issuer's fiscal year changes, it shall give notice of such change in the same manner as for a Listed Event under Section 5(c), and the Submission Deadline beginning with the subsequent fiscal year will become one year following the end of the changed fiscal year.

(b) If the Issuer has designated a Dissemination Agent, then not later than fifteen (15) business days prior to the Submission Deadline, the Issuer shall provide the Annual Report to the Dissemination Agent.

(c) If the Issuer is unable to provide an Annual Report by the Submission Deadline, in a timely manner thereafter, the Issuer shall, or shall cause the Dissemination Agent (if any) to, file a notice on EMMA stating that there has been a failure to provide an Annual Report on or before the Submission Deadline.

Section 4. <u>Content of Annual Reports</u>. The Issuer's Annual Report shall contain or include by reference the following:

(a) The Issuer is not required under State of Iowa law to routinely cause the preparation of audited financial statements. In the event that the Issuer voluntarily causes the preparation of audited financial statements for a fiscal year, then the Annual Report shall include such audited financial statements, prepared in accordance with generally accepted accounting principles promulgated by the Financial Accounting Standards Board as modified in accordance with the governmental accounting standards promulgated by the Governmental Accounting Standards Board or as otherwise provided under State law, as in effect from time to time, or, if and to the extent such audited financial statements have not been prepared in accordance with generally accepted accounting principles, noting the discrepancies therefrom and the effect thereof. If the Issuer's audited financial statements are not available by the Submission Deadline, the Annual Report shall contain unaudited financial information (which may include any annual filing information required by State law) accompanied by a notice that the audited financial statements are not available. For all fiscal years relative to which an audit is not conducted, the City shall provide its Unaudited Annual Financial Report to the State of Iowa.

(b) other financial information and operating data regarding the Issuer of the type presented in the final official statement distributed in connection with the primary offering of the Bonds; provided, however, other than information included in its audited financial statements, the Issuer does not customarily prepare or make publicly available, most of the information in the final official statement, and accordingly no financial information or operating data (other than that normally included in the audited financial statements) will be provided by the Issuer in the Annual Report other than the following:

#### NONE

Any or all of the items listed above may be included by specific reference to other documents, including official statements of debt issues of the Issuer or related public entities, which are available on EMMA or are filed with the Securities and Exchange Commission. If the document included by reference is a final official statement, it must be available on EMMA. The Issuer shall clearly identify each such other document so included by reference.

#### Section 5. <u>Reporting of Significant Events</u>.

(a) Pursuant to the provisions of this Section 5, the Issuer shall give, or cause to be given, notice of the occurrence of any of the following events with respect to the Bonds:

- (1) Principal and interest payment delinquencies.
- (2) Non-payment related defaults, if material.
- (3) Unscheduled draws on debt service reserves reflecting financial difficulties.
- (4) Unscheduled draws on credit enhancements reflecting financial difficulties.
- (5) Substitution of credit or liquidity providers, or their failure to perform.

(6) Adverse tax opinions, the issuance by the Internal Revenue Service of proposed or final determinations of taxability, Notices of Proposed Issue (IRS Form 5701-TEB) or other material notices or determinations with respect to the tax status of the security, or other material events affecting the tax status of the security.

- (7) Modifications to rights of security holders, if material.
- (8) Bond calls, if material, and tender offers.
- (9) Defeasances.
- (10) Release, substitution, or sale of property securing repayment of the securities, if material.
- (11) Rating changes.
- (12) Bankruptcy, insolvency, receivership or similar event of the obligated person.

<u>Note to paragraph (12)</u>: For the purposes of the event identified in subparagraph (12), the event is considered to occur when any of the following occur: the appointment of a receiver, fiscal agent or similar officer for an obligated person in a proceeding under the U.S. Bankruptcy Code or in any other proceeding under state or federal law in which a court or governmental authority has assumed jurisdiction over substantially all of the assets or business of the obligated person, or if such jurisdiction has been assumed by leaving the existing governing body and officials or officers in possession but subject to the supervision and orders of a court or governmental authority, or the entry of an order confirming a plan of reorganization, arrangement or liquidation by a court or governmental authority having supervision or jurisdiction over substantially all of the assets or business of the obligated person.

(13) The consummation of a merger, consolidation, or acquisition involving an obligated person or the sale of all or substantially all of the assets of the obligated person, other than in the ordinary course of business, the entry into a definitive agreement to undertake such an action or the termination of a definitive agreement relating to any such actions, other than pursuant to its terms, if material.

(14) Appointment of a successor or additional trustee or the change of name of a trustee, if material.

(15) Incurrence of a Financial Obligation of the obligated person, if material, or agreement to covenants, events of default, remedies, priority rights, or other similar terms of a Financial Obligation of the obligated person, any of which affect security holders, if material.

(16) Default, event of acceleration, termination event, modification of terms, or other similar events under the terms of a Financial Obligation of the obligated person, any of which reflect financial difficulties.

(b) If a Listed Event described in Section 5(a) paragraph (2), (7), (8) (but only with respect to bond calls under (8)), (10), (13), (14), or (15) has occurred and the Issuer has determined that such Listed Event is material under applicable federal securities laws, the Issuer shall, in a timely manner but not later than ten business days after the occurrence of such Listed Event, promptly file, or cause to be filed, a notice of such occurrence on EMMA, with such notice in a format and accompanied by such identifying information as prescribed by the MSRB.

(c) If a Listed Event described in Section 5(a) paragraph (1), (3), (4), (5), (6), (8) (but only with respect to tender offers under (8)), (9), (11), (12), or (16) above has occurred the Issuer shall, in a timely manner but not later than ten business days after the occurrence of such Listed Event, promptly file, or cause to be filed, a notice of such occurrence on EMMA, with such notice in a format and accompanied by such identifying information as prescribed by the MSRB. Notwithstanding the foregoing, notice of Listed Events described in Section (5)(a) paragraphs (8) and (9) need not be given under this subsection any earlier than the notice (if any) of the underlying event is given to Holders of affected Bonds pursuant to the Resolution.

Section 6. <u>Termination of Reporting Obligation</u>. The Issuer's obligations under this Disclosure Certificate shall terminate upon the legal defeasance, prior redemption or payment in full of all of the Bonds or upon the Issuer's receipt of an opinion of nationally recognized bond counsel to the effect that, because of legislative action or final judicial action or administrative actions or proceedings, the failure of the Issuer to comply with the terms hereof will not cause Participating Underwriters to be in violation of the Rule or other applicable requirements of the Securities Exchange Act of 1934, as amended.

Section 7. <u>Dissemination Agent</u>. The Issuer may, from time to time, appoint or engage a Dissemination Agent to assist it in carrying out its obligations under this Disclosure Certificate, and may discharge any such Agent, with or without appointing a successor Dissemination Agent. The Dissemination Agent shall not be responsible in any manner for the content of any notice or Annual Report prepared by the Issuer pursuant to this Disclosure Certificate. The initial Dissemination Agent shall be Speer Financial, Inc.

Section 8. <u>Amendment; Waiver</u>. Notwithstanding any other provision of this Disclosure Certificate, the Issuer may amend this Disclosure Certificate, and any provision of this Disclosure Certificate may be waived, provided that the following conditions are satisfied:

(a) (i) the amendment or waiver is made in connection with a change in circumstances that arises from a change in legal requirements, change in law, or change in the identity, nature or status of an obligated person with respect to the Bonds, or the type of business conducted; (ii) the undertaking, as amended or taking into account such waiver, would, in the opinion of nationally recognized bond counsel, have complied with the requirements of the Rule at the time of the original issuance of the Bonds, after taking into account any amendments or interpretations of the Rule, as well as any change in circumstances; and (iii) the amendment or waiver either (1) is approved by a majority of the Holders, or (2) does not, in the opinion of nationally recognized bond counsel, materially impair the interests of the Holders or Beneficial Owners; or

(b) the amendment or waiver is necessary to comply with modifications to or interpretations of the provisions of the Rule as announced by the Securities and Exchange Commission.

In the event of any amendment or waiver of a provision of this Disclosure Certificate, the Issuer shall describe such amendment in the next Annual Report, and shall include, as applicable, a narrative explanation of the reason for the amendment or waiver and its impact on the type (or in the case of a change of accounting principles, on the presentation) of financial information or operating data being presented by the Issuer. In addition, if the amendment relates to the accounting principles to be followed in preparing audited financial statements, (i) notice of such change shall be given in the same manner as for a Listed Event under Section 5(c), and (ii) the Annual Report for the year in which the change is made will present a comparison or other discussion in narrative form (and also, if feasible, in quantitative form) describing or illustrating the material differences between the audited financial statements as prepared on the basis of the new accounting principles and those prepared on the basis of the former accounting principles.

Section 9. <u>Additional Information</u>. Nothing in this Disclosure Certificate shall be deemed to prevent the Issuer from disseminating any other information, using the means of dissemination set forth in this Disclosure Certificate or any other means of communication, or including any other information in any Annual Report or notice of occurrence of a Listed Event, in addition to that which is required by this Disclosure Certificate. If the Issuer chooses to include any information in any Annual Report or notice of occurrence of a Listed Event in addition to that which is specifically required by this Disclosure Certificate to update such information or include it in any future Annual Report or notice of occurrence of a Listed Event.

Section 10. <u>Default</u>. In the event of a failure of the Issuer to comply with any provision of this Disclosure Certificate, any Holder or Beneficial Owner may take such actions as may be necessary and appropriate, including seeking mandate or specific performance by court order, to cause the Issuer to comply with its obligations under this Disclosure Certificate. Direct, indirect, consequential and punitive damages shall not be recoverable by any person for any default hereunder and are hereby waived to the extent permitted by law. A default under this Disclosure Certificate shall not be deemed an event of default under the Resolution, and the sole remedy under this Disclosure Certificate in the event of any failure of the Issuer to comply with this Disclosure Certificate shall be an action to compel performance.

Section 11. <u>Duties, Immunities and Liabilities of Dissemination Agent</u>. The Dissemination Agent, if any, shall have only such duties as are specifically set forth in this Disclosure Certificate, and the Issuer agrees to indemnify and save the Dissemination Agent, its officers, directors, employees and agents, harmless against any loss, expense and liabilities which it may incur arising out of or in the exercise or performance of its powers and duties hereunder, including the costs and expenses (including attorneys' fees) of defending against any claim of liability, but excluding liabilities due to the Dissemination Agent's negligence or willful misconduct. The obligations of the Issuer under this Section shall survive resignation or removal of the Dissemination Agent and payment of the Bonds.

Section 12. <u>Beneficiaries</u>. This Disclosure Certificate shall inure solely to the benefit of the Issuer, the Dissemination Agent, the Participating Underwriters and Holders and Beneficial Owners from time to time of the Bonds, and shall create no rights in any other person or entity.

Dated: September 26, 2023

CITY OF GILBERT, IOWA

By\_\_\_\_\_ Mayor

Attest:

By

City Clerk

#### **OFFICIAL BID FORM**

City of Gilbert 105 SE 2<sup>nd</sup> Street, PO Box 29 Gilbert, IA 50105 August 21, 2023 Speer Financial, Inc. Facsimile: (319) 291-8628

City Council:

For the  $1,400,000^*$  General Obligation Corporate Purpose Bonds, Series 2023 (the "Bonds"), of the City of Gilbert, Story County, Iowa (the "City"), as described in the annexed Official Terms of Offering, which is expressly made a part of this bid, we will pay you (no less than 1,388,800). The Bonds are to bear interest at the following respective rates (each a multiple of 1/8 or 1/100 of 1%) for the Bonds of each designated maturity.

#### AMOUNTS\* AND MATURITIES – JUNE 1

\$130,000	%	\$150,0002028	_%	\$170,0002031	_%
135,000 2026	%	155,0002029	%	175,0002032	%
140,000 2027	%	160,0002030	%	185,0002033	%

Any consecutive maturities may be aggregated into term bonds at the option of the bidder, in which case the mandatory redemption provisions shall be on the same schedule as above.

Maturities:	Term Maturity	Maturities:	Term Maturity
Maturities:	Term Maturity	Maturities:	Term Maturity

\*Subject to principal adjustment in accordance with the Official Terms of Offering.

In submitting this bid, we represent that (i) this bid constitutes a firm offer to purchase the Bonds, and (ii) we have an established industry reputation for underwriting new issuances of municipal bonds and notes.

The Bonds are to be executed and delivered to us in accordance with the terms of this bid accompanied by the approving legal opinion of Dorsey & Whitney LLP, Des Moines, Iowa. The City will pay for the legal opinion. The Purchaser agrees to pay the fee charged by the CUSIP Service Bureau and will accept the Bonds with the CUSIP numbers as entered on the Bonds.

As evidence of our good faith, if we are the winning bidder, we will wire transfer the amount of **TWO PERCENT OF PAR** (the "Deposit") **WITHIN TWO HOURS** after the bid opening time to the City's good faith bank and under the terms provided in the Official Terms of Offering for the Bonds. Alternatively, we have wire transferred or enclosed herewith a check payable to the City in the amount of the Deposit under the terms provided in the Official Terms of Offering for the Bonds.

Attached hereto is a list of members of our account on whose behalf this bid is made.

Form of Deposit (Check One)	Account Manager Information	<b>Bidders Option Insurance</b>	
Prior to Bid Opening: Certified/Cashier's Check []	Underwriter/Bank	We have purchased insurance from: <u>Name of Insurer</u> (Please fill in)	
Wire Transfer []	Address		
Within TWO Hours of Bid Opening: Wire Transfer	Authorized Rep		
	City State/Zip	Premium:	
Amount: \$28,000	Direct Phone ()	Maturities: (Check One)	
	FAX Number ()	[]Years	
	E-Mail Address	[_] All	

The foregoing bid was accepted and the Bonds sold by resolution of the City on August 21, 2023, and receipt is hereby acknowledged of the good faith Deposit which is being held in accordance with the terms of the annexed Official Terms of Offering.

#### ATTEST:

#### CITY OF GILBERT, STORY COUNTY, IOWA

City Clerk Mayor --NOT PART OF THE BID----(Calculation of true interest cost) Gross Interest \$ Less Premium/Plus Discount \$ \$ True Interest Cost True Interest Rate % TOTAL BOND YEARS 8 390 00 AVERAGE LIFE 5.993 Years

#### **OFFICIAL TERMS OF OFFERING**

#### \$1,400,000\* CITY OF GILBERT Story County, Iowa

#### **General Obligation Corporate Purpose Bonds, Series 2023**

The City of Gilbert, Story County, Iowa, (the "City"), will receive electronic bids on the SpeerAuction ("SpeerAuction") website address "www.SpeerAuction.com" for its \$1,400,000\* General Obligation Corporate Purpose Bonds, Series 2023 (the "Bonds"), on an all or none basis between 10:30 A.M. and 11:00 A.M., C.D.T., Monday, August 21, 2023. To bid electronically, bidders must have: (1) completed the registration form on the SpeerAuction website, and (2) requested and received admission to the City's sale (as described below). The City will also receive sealed bids for the Bonds, on an all or none basis, at City Hall, 105 SE 2<sup>nd</sup> Street, Gilbert, Iowa, before 11:00 A.M., C.D.T., Monday, August 21, 2023. The City will also receive facsimile bids at (319) 291-8628 for the Bonds, on an all or none basis, before 11:00 A.M., C.D.T., Monday, August 21, 2023. Upon receipt, facsimile bids will be sealed and treated as sealed bids, and along with all other sealed bids will be publicly opened and, together with any electronic bids, read.

Award will be made or all bids rejected at a meeting of the City on that date. The City reserves the right to reject all bids, to reject any bid proposal not conforming to this Official Terms of Offering, and to waive any irregularity or informality with respect to any bid. Additionally, the City reserves the right to modify or amend this Official Terms of Offering; however, any such modification or amendment shall not be made less than twenty-four (24) hours prior to the date and time for receipt of bids on the Bonds and any such modification or amendment will be announced on the Amendments Page of the SpeerAuction webpage and through *Thomson Municipal News*.

The Bonds are valid and binding general obligations of the City, and all taxable property within the boundaries of the City is subject to the levy of taxes to pay the principal of and interest on the Bonds without constitutional or statutory limitation as to rate or amount.

\*ADJUSTMENTS TO PRINCIPAL AMOUNT AFTER DETERMINATION OF BEST BID. The aggregate principal amount of the Bonds, and each scheduled maturity thereof, are subject to increase or reduction by the City or its designee after the determination of the Winning Bidder. The City may increase or decrease each maturity in increments of \$5,000, but the total amount to be issued will not exceed \$1,400,000. Interest rates specified by the Winning Bidder for each maturity will not change. Final adjustments shall be in the sole discretion of the City.

The dollar amount of the purchase price proposed by the Winning Bidder will be changed if the aggregate principal amount of the Bonds is adjusted as described above. Any change in the principal amount of any maturity of the Bonds will be made while maintaining, as closely as possible, the Winning Bidder's net compensation, calculated as a percentage of bond principal. The Winning Bidder may not withdraw or modify its bid as a result of any post-bid adjustment. Any adjustment shall be conclusive, and shall be binding upon the Winning Bidder.

#### **Establishment of Issue Price**

(a) The winning bidder shall assist the City in establishing the issue price of the Bonds and shall execute and deliver to the City at closing an "issue price" or similar certificate setting forth the reasonably expected initial offering price to the Public or the sales price or prices of the Bonds, together with the supporting pricing wires or equivalent communications, substantially in the form attached hereto as **Exhibit A** to this Official Terms of Offering, with such modifications as may be appropriate or necessary, in the reasonable judgment of the winning bidder, the City and Dorsey & Whitney LLP ("Bond Counsel"). All actions to be taken by the City under this Official Terms of Offering to establish the issue price of the Bonds may be taken on behalf of the City by the City's municipal advisor and any notice or report to be provided to the City may be provided to Speer Financial, Inc., Chicago, Illinois ("Speer").

- (b) The City intends that the provisions of Treasury Regulation Section 1.148-1(f)(3)(i) (defining "competitive sale" for purposes of establishing the issue price of the Bonds) will apply to the initial sale of the Bonds (the "competitive sale requirements") because:
  - (i) the City shall disseminate this Official Terms of Offering to potential Underwriters in a manner that is reasonably designed to reach potential Underwriters;
  - (ii) all bidders shall have an equal opportunity to bid;
  - (iii) the City may receive bids from at least three Underwriters of municipal bonds who have established industry reputations for underwriting new issuances of municipal bonds; and
  - (iv) the City anticipates awarding the sale of the Bonds to the bidder who submits a firm offer to purchase the Bonds at the lowest true interest cost, as set forth in this Official Terms of Offering.

Any bid submitted pursuant to this Official Terms of Offering shall be considered a firm offer for the purchase of the Bonds, as specified in the bid.

- (c) In the event that the competitive sale requirements are not satisfied, the City shall so advise the winning bidder. The City will <u>not</u> require bidders to comply with the "hold-the-offering-price rule" and therefore does not intend to use the initial offering price to the Public as of the Sale Date of any maturity of the Bonds as the issue price of that maturity, though the winning bidder may elect to apply the "hold the offering price rule" (as described below). Bids will not be subject to cancellation in the event that the competitive sale requirements are not satisfied. Unless a bidder intends to apply the "hold-the-offering-price rule" as described below, bidders should prepare their bids on the assumption that all of the maturities of the Bonds will be subject to the 10% test (as described below) in order to establish the issue price of the Bonds. If the competitive sale requirements are not satisfied, the 10% test shall apply to determine the issue price of each maturity of the Bonds unless the winning bidder must notify Speer of its intention to apply the "hold-the-offering-price rule" at or prior to the time the Bonds are awarded.
  - (i) If the winning bidder <u>does not</u> request that the "hold-the-offering-price rule" apply to determine the issue price of the Bonds, the following two paragraphs shall apply:

The City shall treat the first price at which 10% of a maturity of the Bonds (the "10% test") is sold to the Public as the issue price of that maturity, applied on a maturity-by-maturity basis. The winning bidder shall advise the City if any maturity of the Bonds satisfies the 10% test as of the date and time of the award of the Bonds.

Until the 10% test has been satisfied as to each maturity of the Bonds, the winning bidder agrees to promptly report to the City the prices at which the unsold Bonds of that maturity have been sold to the Public. That reporting obligation shall continue, whether or not the closing date has occurred, until the 10% test has been satisfied as to the Bonds of that maturity or until all Bonds of that maturity have been sold to the Public. In addition, if the 10% test has not been satisfied with respect to any maturity of the Bonds prior to closing, then the purchaser shall provide the City with a representation as to the price of prices, as of the date of closing, at which the purchaser reasonably expects to sell the remaining Bonds of such maturity.

(ii) If the winning bidder <u>does</u> request that the "hold-the-offering-price rule" apply to determine the issue price of the Bonds, the following three paragraphs shall apply:

The City may determine to treat (i) pursuant to the 10% test, the first price at which 10% of a maturity of the Bonds is sold to the Public as the issue price of that maturity and/or (ii) the initial offering price to the Public as of the Sale Date of any maturity of the Bonds as the issue price of that maturity (the "hold-the-offering-price rule"), in each case applied on a maturity-by-maturity basis. The winning bidder shall advise the City if any maturity of the Bonds satisfies the 10% test as of the date and time of the award of the Bonds. The City shall promptly advise the winning bidder, at or before the time of award of the Bonds, which maturities of the Bonds shall be subject to the 10% test or shall be subject to the hold-the-offering-price rule or both. Bids will *not* be subject to cancellation in the event that the City determines to apply the hold-the-offering-price rule to any maturity of the Bonds.

By submitting a bid, the winning bidder shall (i) confirm that the Underwriters have offered or will offer the Bonds to the Public on or before the date of award at the offering price or prices (the *"initial offering price"*), and (ii) agree, on behalf of the Underwriters participating in the purchase of the Bonds, that the Underwriters will neither offer nor sell unsold Bonds of any maturity to which the hold-the-offering price rule shall apply to any person at a price that is higher than the initial offering price to the Public during the period starting on the Sale Date and ending on the earlier of the following:

- (1) the close of the fifth business day after the Sale Date; or
- (2) the date on which the Underwriters have sold at least 10% of that maturity of the Bonds to the Public at a price that is no higher than the initial offering price to the Public.

The City acknowledges that, in making the representation set forth above, the winning bidder will rely on (i) the agreement of each Underwriter to comply with the hold-the-offering-price rule, as set forth in an agreement among Underwriters and the related pricing wires, (ii) in the event a selling group has been created in connection with the initial sale of the Bonds to the Public, the agreement of each dealer who is a member of the selling group to comply with the hold-the-offeringprice rule, as set forth in a selling group agreement and the related pricing wires, and (iii) in the event that an Underwriter is a party to a retail distribution agreement that was employed in connection with the initial sale of the Bonds to the Public, the agreement of each broker-dealer that is a party to such agreement to comply with the hold-the-offering-price rule, as set forth in the retail distribution agreement and the related pricing wires. The City further acknowledges that each Underwriter shall be solely liable for its failure to comply with its agreement regarding the hold-the-offering-price rule and that no Underwriter shall be liable for the failure of any other Underwriter, or of any dealer who is a member of a selling group, or of any broker-dealer that is a party to a retail distribution agreement to comply with its corresponding agreement regarding the hold-theoffering-price applicable to the Bonds.

- (d) By submitting a bid, each bidder confirms that: (i) any agreement among Underwriters, any selling group agreement and each retail distribution agreement (to which the bidder is a party) relating to the initial sale of the Bonds to the Public, together with the related pricing wires, contains or will contain language obligating each Underwriter, each dealer who is a member of the selling group, and each broker-dealer that is a party to such retail distribution agreement, as applicable, to (a) report the prices at which it sells to the Public the unsold Bonds of each maturity allotted to it until it is notified by the winning bidder that either the 10% test has been satisfied as to the Bonds of that maturity or all Bonds of that maturity have been sold to the Public and (b) comply with the hold-the-offering-price rule, if applicable, in each case if and for so long as directed by the winning bidder and as set forth in the related pricing wires which shall be at least until the 10% test has been satisfied as to the Bonds of that maturity or until the close of the fifth business day following the date of the award, and (ii) any agreement among Underwriters relating to the initial sale of the Bonds to the Public, together with the related pricing wires, contains or will contain language obligating each Underwriter that is a party to a retail distribution agreement to be employed in connection with the initial sale of the Bonds to the Public to require each broker-dealer that is a party to such retail distribution agreement to (a) report the prices at which it sells to the Public the unsold Bonds of each maturity allotted to it until it is notified by the winning bidder or such Underwriter that either the 10% test has been satisfied as to the Bonds of that maturity or all Bonds of that maturity have been sold to the Public and (b) comply with the hold-the-offering-price rule, if applicable, in each case if and for so long as directed by the winning bidder or such Underwriter and as set forth in the related pricing wires, which shall be at least until the 10% test has been satisfied as to the Bonds of that maturity or until the close of the fifth business day following the date of the award.
- (e) Sales of any Bonds to any person that is a Related Party to an Underwriter shall not constitute sales to the Public for purposes of this Official Terms of Offering. Further, for purposes of this Official Terms of Offering:
  - (i) "Public" means any person other than an Underwriter or a Related Party,
  - (ii) "Underwriter" means (A) any person that agrees pursuant to a written contract with the City (or with the lead underwriter to form an underwriting syndicate) to participate in the initial sale of the Bonds to the public including, specifically, the purchaser, and (b) any person that agrees pursuant to a written contract directly or indirectly with a person described in clause (A) to participate in the initial sale of the Bonds to the Public (including a member of a selling group or a party to a retail distribution agreement participating in the initial sale of the Bonds to the Public),
  - (iii) a purchaser of any of the Bonds is a "Related Party" to an Underwriter if the Underwriter and the purchaser are subject, directly or indirectly, to (i) at least 50% common ownership of the voting power or the total value of their stock, if both entities are corporations (including direct ownership by one corporation of another), (ii) more than 50% common ownership of their capital interests or profits interests, if both entities are partnerships (including direct ownership by one partnership of another), or (iii) more than 50% common ownership of the value of the outstanding stock of the corporation or the capital interests or profit interests of the partnership, as applicable, if one entity is a corporation and the other entity is a partnership (including direct ownership of the applicable stock or interests by one entity of the other), and
  - (iv) "Sale Date" means the date that the Bonds are awarded by the City to the winning bidder.

#### **Bond Details**

The Bonds will be in fully registered form in the denominations of \$5,000 and integral multiples thereof in the name of Cede & Co. as nominee of The Depository Trust Company ("DTC"), New York, New York, to which principal and interest payments on the Bonds will be paid. Individual purchases will be in book-entry form only. Interest on each Bond shall be paid by check or draft of the Bond Registrar to the person in whose name such Bond is registered at the close of business on the fifteenth day of the month next preceding an interest payment date on such bond. The principal of the Bonds shall be payable in lawful money of the United States of America at the principal office maintained for the purpose by the Bond Registrar in West Des Moines, Iowa. Semiannual interest is due June 1 and December 1 of each year, commencing June 1, 2024 and is payable by UMB Bank, n.a., West Des Moines, Iowa (the "Bond Registrar"). The Bonds are dated the date of delivery (expected to be on or about September 26, 2023).

#### **AMOUNTS\* AND MATURITIES – JUNE 1**

\$130,000	 \$150,000	 \$170,000	2031
135,000	 155,000	 175,000	2032
140,000	 160,000	 185,000	2033

Any consecutive maturities may be aggregated into term bonds at the option of the bidder, in which case the mandatory redemption provisions shall be on the same schedule as above.

The Bonds due June 1, 2025 - 2030, inclusive, are non-callable. The Bonds due June 1, 2031 - 2033, inclusive, are callable in whole or in part and on any date on or after June 1, 2030, at a price of par and accrued interest. If less than all the Bonds are called, they shall be redeemed in any order of maturity as determined by the City and within any maturity by lot.

#### Method of Bidding Electronically

Notwithstanding the fact that the City permits receiving bids electronically using SpeerAuction, all bidders must have a signed, but uncompleted, Official Bid Form delivered to Speer Financial, Inc., Suite 608, 531 Commercial Street, Waterloo, Iowa, (319) 291-8628 facsimile, prior to the close of bidding to which a printout of the electronic bid will be attached and delivered to the City.

If bidding electronically, all-or-none bids must be submitted via the internet address www.SpeerAuction.com. The use of SpeerAuction shall be at the bidder's risk and expense and the City shall have no liability with respect thereto, including (without limitation) liability with respect to incomplete, late arriving and non-arriving bids.

To bid via the SpeerAuction webpage, bidders must first visit the SpeerAuction webpage where, if they have not previously registered with either SpeerAuction, Grant Street Group (the "Auction Administrator") or any other website administered by the Auction Administrator, they may register and then request admission to bid on the Bonds. Bidders will be notified prior to the scheduled bidding time of their eligibility to bid. Only registered broker-dealers and dealer banks with DTC clearing arrangements will be eligible to bid electronically.

The "Rules" of the SpeerAuction bidding process may be viewed on the SpeerAuction webpage and are incorporated herein by reference. Bidders must comply with the Rules of SpeerAuction in addition to the requirements of the City's Official Terms of Offering. In the event the Rules of SpeerAuction and this Official Terms of Offering conflict, this Official Terms of Offering shall be controlling.

All electronic bids must be submitted on the SpeerAuction webpage. Electronic bidders may change and submit bids as many times as they choose during the sale period but may not delete a submitted bid. The last bid submitted by an electronic bidder before the deadline for receipt of bids will be compared to all other final bids to determine the winning bidder. During the bidding, no bidder will see any other bidder's bid nor the status of their bid relative to other bids (e.g., whether their bid is a leading bid). The electronic bidder bears all risk of transmission failure. Any questions regarding bidding on the SpeerAuction website should be directed to Grant Street Group at (412) 391-5555 x 370.

#### City of Gilbert, Story County, Iowa \$1,400,000\* General Obligation Corporate Purpose Bonds, Series 2023

Each bidder shall be solely responsible for making necessary arrangements to access SpeerAuction for purposes of submitting its internet bid in a timely manner and in compliance with the requirements of the Terms of Offering. The City is permitting bidders to use the services of the SpeerAuction solely as a communication mechanism to conduct the internet bidding and the SpeerAuction is not an agent of the City. Provisions of the Terms of Offering and Official Bid Form shall control in the event of conflict with information provided by the Internet Bid System.

<u>Electronic Facsimile Bidding</u>: Bids may be submitted via facsimile at (319) 291-8628. Electronic facsimile bids will be sealed and treated as sealed bids. Neither the City nor its agents will assume liability for the inability of the bidder to reach the above named fax numbers prior to the time of sale specified above. Transmissions received after the deadline will be rejected. Bidders electing to submit bids via facsimile transmission bear full and complete responsibility for the transmission of such bid. Neither the City nor its agents will assume responsibility for the inability of the bidder to reach the above specified fax number prior to the time of sale. Time of receipt shall be the time recorded by the person receiving the facsimile and shall be conclusive.

#### **Bidding Parameters and Award of the Bonds**

All interest rates must be in multiples of one-eighth or one one-hundredth of one percent (1/8 or 1/100 of 1%), and not more than one rate for a single maturity shall be specified. The rates bid shall be in non-descending order. The differential between the highest rate bid and the lowest rate bid shall not exceed six percent (6%). All bids must be for all of the Bonds and must be for not less than \$1,388,800.

<u>Award of the Bonds</u>: The Bonds will be awarded on the basis of true interest cost, determined in the following manner. True interest cost shall be computed by determining the annual interest rate (compounded semi-annually) necessary to discount the debt service payments on the Bonds from the payment dates thereof to the dated date and to the bid price. For the purpose of calculating true interest cost, the Bonds shall be deemed to become due in the principal amounts and at the times set forth in the table of maturities set forth above. In the event two or more qualifying bids produce the identical lowest true interest cost, the winning bid shall be the bid that was submitted first in time on the SpeerAuction webpage or if all such bids are not submitted electronically, the winning bid shall be determined by lot.

The Bonds will be awarded to the bidder complying with the terms of this Official Terms of Offering whose bid produces the lowest true interest cost rate to the City as determined by the City's Registered Municipal Advisor, which determination shall be conclusive and binding on all bidders; provided, that the City reserves the right to reject all bids or any non-conforming bid and reserves the right to waive any informality in any bid. Electronic bidders should verify the accuracy of their final bids and compare them to the winning bids reported on the SpeerAuction Observation Page immediately after the bidding.

# The premium or discount, if any, is subject to pro rata adjustment if the maturity amounts of the Bonds are changed, maintaining, as close as possible, the same dollar amount of profit per \$1,000 bond as bid.

The true interest cost of each electronic bid will be computed by SpeerAuction and reported on the Observation Page of the SpeerAuction webpage immediately following the date and time for receipt of bids. These true interest costs are subject to verification by the City's Municipal Advisor, will be posted for information purposes only and will not signify an actual award of any bid or an official declaration of the winning bid. The City or its Municipal Advisor will notify the bidder to whom the Bonds will be awarded, if and when such award is made.

The winning bidder will be required to make the standard filings and maintain the appropriate records routinely required pursuant to MSRB Rules G-8, G-11 and G-36. The winning bidder will be required to pay the standard MSRB charge for Bonds purchased. In addition, the winning bidder who is a member of the Securities Industry and Financial Markets Association ("SIFMA") will be required to pay SIFMA's standard charge per Bond.

#### **Good Faith Deposit and Other Matters**

The winning bidder is required to a wire transfer from a solvent bank or trust company to the City's good faith bank the amount of **TWO PERCENT OF PAR** (the "Deposit") **WITHIN TWO HOURS** after the bid opening time as evidence of the good faith of the bidder. Alternatively, a bidder may submit its Deposit upon or prior to the submission of its bid in the form of a certified or cashier's check on, or a wire transfer from, a solvent bank or trust company for **TWO PERCENT OF PAR** payable to the Treasurer of the City. The City reserves the right to award the Bonds to a winning bidder whose wire transfer is initiated but not received within such two hour time period provided that such winning bidder's federal wire reference number has been received. In the event the Deposit is not received as provided above, the City may award the Bonds to the bidder submitting the next best bid provided such bidder agrees to such award.

If a wire transfer is used for the Deposit, it must be sent according to the following wire instructions:

Amalgamated Bank of Chicago Corporate Trust 30 North LaSalle Street 38<sup>th</sup> Floor Chicago, IL 60602 ABA # 071003405 Credit To: 3281 Speer Bidding Escrow RE: City of Gilbert, Story County, Iowa bid for \$1,400,000\* General Obligation Corporate Purpose Bonds, Series 2023

If the wire shall arrive in such account prior to the date and time of the sale of the Bonds. Contemporaneously with such wire transfer, the prospective purchaser shall send an email to biddingescrow@aboc.com with the following information: (1) indication that a wire transfer has been made, (2) the amount of the wire transfer, (3) the issue to which it applies, and (4) the return wire instructions if such prospective purchaser is not awarded the Bonds. The City and any prospective purchaser who chooses to wire the Deposit hereby agree irrevocably that Speer Financial, Inc. ("Speer") shall be the escrow holder of the Deposit wired to such account subject only to these conditions and duties: (i) if the bid is not accepted, Speer shall, at its expense, promptly return the Deposit amount to the unsuccessful prospective purchaser; (ii) if the bid is accepted, the Deposit shall be forwarded to the City, (iii) Speer shall bear all costs of maintaining the escrow account and returning the funds to the prospective purchaser; (iv) Speer shall not be an insurer of the Deposit amount and shall have no liability except if it willfully fails to perform, or recklessly disregards, its duties specified herein; and (v) income earned on the Deposit, if any, shall be retained by Speer.

The City covenants and agrees to enter into a written agreement, certificate or contract, constituting an undertaking (the "Undertaking") to provide ongoing disclosure about the City for the benefit of the beneficial owners of the Bonds on or before the date of delivery of the Bonds as required under Section (b)(5) of Rule 15c2-12 (the "Rule") adopted by the Securities and Exchange Commission under the Securities Exchange Act of 1934. The Undertaking shall be as described in the Official Statement, with such changes as may be agreed in writing by the Underwriter.

The Underwriter's obligation to purchase the Bonds shall be conditioned upon the City delivering the Undertaking on or before the date of delivery of the Bonds.

The Bonds will be delivered to the successful purchaser against full payment in immediately available funds as soon as they can be prepared and executed, which is expected to be on or about September 26, 2023. Should delivery be delayed beyond sixty (60) days from the date of sale for any reason beyond the control of the City except failure of performance by the purchaser, the City may cancel the award or the purchaser may withdraw the good faith deposit and thereafter the purchaser's interest in and liability for the Bonds will cease.

The Official Statement, when further supplemented by an addendum or addenda specifying the maturity dates, principal amounts, and interest rates of the Bonds, and any other information required by law or deemed appropriate by the City, shall constitute a "Final Official Statement" of the City with respect to the Bonds, as that term is defined in the Rule. By awarding the Bonds to any underwriter or underwriting syndicate, the City agrees that, no more than seven (7) business days after the date of such award, it shall provide, without cost to the senior managing underwriter of the syndicate to which the Bonds are awarded, up to 50 copies of the Final Official Statement to permit each "Participating Underwriter" (as that term is defined in the Rule) to comply with the provisions of such Rule. The City shall treat the senior managing underwriter of the syndicate to which the Bonds are awarded as its designated agent for purposes of distributing copies of the Final Official Statement to each Participating Underwriter. Any underwriter executing and delivering an Official Bid Form with respect to the Bonds agrees thereby that if its bid is accepted by the City it shall enter into a contractual relationship with all Participating Underwriters of the Bonds for purposes of assuring the receipt by each such Participating Underwriter of the Final Official Statement.

By submission of its bid, the senior managing underwriter of the successful purchaser agrees to supply all necessary pricing information and any Participating Underwriter identification necessary to complete the Official Statement within 24 hours after award of the Bonds. Additional copies of the Final Official Statement may be obtained by Participating Underwriters from the printer at cost.

The City will, at its expense, deliver the Bonds to the purchaser in New York, New York (or arrange for "FAST" delivery) through the facilities of DTC and will pay for the bond attorney's opinion. At the time of closing, the City will also furnish to the purchaser the following documents, each dated as of the date of delivery of the Bonds: (1) the legal opinion of Dorsey & Whitney LLP, Des Moines, Iowa, that the Bonds are lawful and enforceable obligations of the City in accordance with their terms; (2) the opinion of said attorneys that the interest on the Bonds is exempt from federal income taxes as and to the extent set forth in the Official Statement for the Bonds; and (3) a no litigation certificate by the City.

The City intends to designate the Bonds as "qualified tax-exempt obligations" pursuant to the small issuer exception provided by Section 265(b) (3) of the Internal Revenue Code of 1986, as amended.

Purchaser consents to the receipt of electronic transcripts and acknowledges the City's intended use of electronically executed documents. Iowa Code Chapter 554D establishes electronic signatures have the full weight and legal authority as manual signatures.

The City has authorized the printing and distribution of an Official Statement containing pertinent information relative to the City and the Bonds. Copies of such Official Statement or additional information may be obtained from Sonia Arellano Sundberg, City Clerk, City of Gilbert PO Box 29, Gilbert, Iowa 50105 or an electronic copy of this Official Statement is available from the www.speerfinancial.com website under "Official Statement Sales/Competitive Calendar" or from the Registered Municipal Advisor to the City, Speer Financial, Inc., 531 Commercial Street, Suite 608, Waterloo, Iowa 50701 (telephone (319) 291-2077), and 230 West Monroe Street, Suite 2630, Chicago, Illinois 60606 (telephone (312) 346-3700).

/s/ SONIA ARELLANO SUNDBERG City Clerk/Treasurer CITY OF GILBERT Story County, Iowa City of Gilbert, Story County, Iowa \$1,400,000\* General Obligation Corporate Purpose Bonds, Series 2023

# EXHIBIT A

# EXAMPLE ISSUE PRICE CERTIFICATE

## \$1,400,000 GENERAL OBLIGATION CORPORATE PURPOSE BONDS, SERIES 2023

### Form of ISSUE PRICE CERTIFICATE

#### (3 or More Bids)

The undersigned, on behalf of [NAME OF UNDERWRITER] ("[SHORT NAME OF UNDERWRITER]"), hereby certifies as set forth below with respect to the sale of the obligations named above (the "Bonds").

### 1. Reasonably Expected Initial Offering Price.

(a) As of the Sale Date, the reasonably expected initial offering prices of the Bonds to the Public by [SHORT NAME OF UNDERWRITER] are the prices listed in Schedule A (the "Expected Offering Prices"). The Expected Offering Prices are the prices for the Maturities of the Bonds used by [SHORT NAME OF UNDERWRITER] in formulating its bid to purchase the Bonds. Attached as Schedule B is a true and correct copy of the bid provided by [SHORT NAME OF UNDERWRITER] to purchase the Bonds.

(b) [SHORT NAME OF UNDERWRITER] was not given the opportunity to review other bids prior to submitting its bid.

(c) The bid submitted by [SHORT NAME OF UNDERWRITER] constituted a firm offer to purchase the Bonds.

2. *Defined Terms*. For purposes of this Issue Price Certificate:

(a) *Issuer* means the City of Gilbert, Iowa.

(b) *Maturity* means Bonds with the same credit and payment terms. Any Bonds with different maturity dates, or with the same maturity date but different stated interest rates, are treated as separate Maturities.

(c) *Member of the Distribution Group* means (i) any person that agrees pursuant to a written contract with the Issuer (or with the lead underwriter to form an underwriting syndicate) to participate in the initial sale of the Bonds to the Public, and (ii) any person that agrees pursuant to a written contract directly or indirectly with a person described in clause (i) of this paragraph to participate in the initial sale of the Bonds to the Public (including a member of a selling group or a party to a retail distribution agreement participating in the initial sale of the Bonds to the Public).

(d) *Public* means any person (*i.e.*, an individual, trust, estate, partnership, association, company, or corporation) other than a Member of the Distribution Group or a related party to a Member of the Distribution Group. A person is a "related party" to a Member of the Distribution Group if the Member of the Distribution Group and that person are subject, directly or indirectly, to (i) at least 50% common ownership of the voting power or the total value of their stock, if both entities are corporations (including direct ownership by one corporation of another), (ii) more than 50% common ownership of their capital interests or profits interests, if both entities

are partnerships (including direct ownership by one partnership of another), or (iii) more than 50% common ownership of the value of the outstanding stock of the corporation or the capital interests or profit interests of the partnership, as applicable, if one entity is a corporation and the other entity is a partnership (including direct ownership of the applicable stock or interests by one entity of the other).

(e) *Sale Date* means the first day on which there is a binding contract in writing for the sale of the respective Maturity. The Sale Date of each Maturity was August 21, 2023.

The representations set forth in this certificate are limited to factual matters only. Nothing in this certificate represents [SHORT NAME OF UNDERWRITER]'s interpretation of any laws, including specifically Sections 103 and 148 of the Internal Revenue Code of 1986, as amended, and the Treasury Regulations thereunder. The undersigned understands that the foregoing information will be relied upon by the Issuer with respect to certain of the representations set forth in the Closing Certificate and with respect to compliance with the federal income tax rules affecting the Bonds, and by Dorsey & Whitney LLP in connection with rendering its opinion that the interest on the Bonds is excluded from gross income for federal income tax advice that it may give to the Issuer from time to time relating to the Bonds.

#### [UNDERWRITER]

By: \_\_\_\_\_

Dated: September 26, 2023

Name: \_\_\_\_\_

# SCHEDULE A

# **EXPECTED OFFERING PRICES**

# **SCHEDULE B**

# **COPY OF UNDERWRITER'S BID**

## \$1,400,000 GENERAL OBLIGATION CORPORATE PURPOSE BONDS, SERIES 2023

#### Form of ISSUE PRICE CERTIFICATE

#### (Fewer than 3 Bids)

The undersigned, on behalf of [NAME OF UNDERWRITER/REPRESENTATIVE] (["[SHORT NAME OF UNDERWRITER]")][the "Representative")][, on behalf of itself and [UNDERWRITER OF OTHER UNDERWRITERS] (together, the "Underwriting Group"),] hereby certifies as set forth below with respect to the sale of the obligations named above (the "Bonds").

1. **Initial Offering Price of the Bonds**. [SHORT NAME OF UNDERWRITER][The Underwriting Group] offered the Bonds to the Public for purchase at the specified initial offering prices listed in Schedule A (the "Initial Offering Prices") on or before the Sale Date. A copy of the pricing wire for the Bonds is attached to this certificate as Schedule B.

2. *First Price at which Sold to the Public.* On the Sale Date, at least 10% of each Maturity [listed in Schedule C] was first sold to the Public at the respective Initial Offering Price [or price specified [therein][in Schedule C], if different].

3. *Hold the Offering Price Rule*. [SHORT NAME OF UNDERWRITER][Each member of the Underwriting Group] has agreed in writing that, (i) for each Maturity less than 10% of which was first sold to the Public at a single price as of the Sale Date, it would neither offer nor sell any of the Bonds of such Maturity to any person at a price that is higher than the Initial Offering Price for such Maturity during the Holding Period for such Maturity (the "Hold-the-Offering-Price Rule"), and (ii) any agreement among underwriters, selling group agreement, or third-party distribution agreement contains the agreement of each underwriter, dealer, or broker-dealer who is a party to such agreement to comply with the Hold-the-Offering-Price Rule. Based on the [Representative][SHORT NAME OF UNDERWRITER]'s own knowledge and, in the case of sales by other Members of the Distribution Group, representations obtained from the other Members of the Distribution Group, no Member of the Distribution Group has offered or sold any such Maturity at a price that is higher than the respective Initial Offering Price during the respective Holding Period.

4. *Defined Terms*. For purposes of this Issue Price Certificate:

(a) *Holding Period* means the period starting on the Sale Date and ending on the earlier of (i) the close of the fifth business day after the Sale Date (August 28, 2023), or (ii) the date on which Members of the Distribution Group have sold at least 10% of such Maturity to the Public at one or more prices, none of which is higher than the Initial Offering Price for such Maturity.

(b) *Issuer* means the City of Gilbert, Iowa.

(c) *Maturity* means Bonds with the same credit and payment terms. Any Bonds with different maturity dates, or with the same maturity date but different stated interest rates, are treated as separate Maturities.

(d) *Member of the Distribution Group* means (i) any person that agrees pursuant to a written contract with the Issuer (or with the lead underwriter to form an underwriting syndicate) to participate in the initial sale of the Bonds to the Public, and (ii) any person that agrees pursuant to a written contract directly or indirectly with a person described in clause (i) of this paragraph to participate in the initial sale of the Bonds to the Public (including a member of a selling group or a party to a retail distribution agreement participating in the initial sale of the Bonds to the Public).

(e) *Public* means any person (*i.e.*, an individual, trust, estate, partnership, association, company, or corporation) other than a Member of the Distribution Group or a related party to a Member of the Distribution Group. A person is a "related party" to a Member of the Distribution Group if the Member of the Distribution Group and that person are subject, directly or indirectly, to (i) at least 50% common ownership of the voting power or the total value of their stock, if both entities are corporations (including direct ownership by one corporation of another), (ii) more than 50% common ownership of their capital interests or profits interests, if both entities are partnerships (including direct ownership by one partnership of another), or (iii) more than 50% common ownership of the outstanding stock of the corporation or the capital interests or profit interests of the partnership, as applicable, if one entity is a corporation and the other entity is a partnership (including direct ownership of the applicable stock or interests by one entity of the other).

(f) *Sale Date* means the first day on which there is a binding contract in writing for the sale of the respective Maturity. The Sale Date of each Maturity was August 21, 2023.

The representations set forth in this certificate are limited to factual matters only. Nothing in this certificate represents [NAME OF UNDERWRITING FIRM] interpretation of any laws, including specifically Sections 103 and 148 of the Internal Revenue Code of 1986, as amended, and the Treasury Regulations thereunder. The undersigned understands that the foregoing information will be relied upon by the Issuer with respect to certain of the representations set forth in the Closing Certificate and with respect to compliance with the federal income tax rules affecting the Bonds, and by Dorsey & Whitney LLP in connection with rendering its opinion that the interest on the Bonds is excluded from gross income for federal income tax advice that it may give to the Issuer[ and the Borrower] from time to time relating to the Bonds.

#### [UNDERWRITER][REPRESENTATIVE]

By:

Name:

Dated: September 26, 2023

# SCHEDULE A

# **INITIAL OFFERING PRICES OF THE BONDS**

# **SCHEDULE B**

# **PRICING WIRE**

# **SCHEDULE C**

# SALES OF AT LEAST 10% OF MATURITY TO THE PUBLIC ON THE SALE DATE AT THE INITIAL OFFERING PRICE